Prison Rape Elimination Act (PREA) Audit Report Community Confinement Facilities			
🗌 Interim 🛛 Final			
	Date of Report 11/25/19		
Auditor Information			
Name: Sonya Love		Email: sonya.love@out	look.com
Company Name: Diversifi	ed Consultant Services		
Mailing Address: P.O. Bo	x 452	City, State, Zip: Blackshe	ar, Georgia 31516
Telephone: 678-200-344	6	Date of Facility Visit: Augu	ust 1-2, 2019
	Agency Information		
Name of Agency:		Governing Authority or Parent Agency (If Applicable):	
The Connection, Inc.		Click or tap here to enter text.	
Physical Address: 100 Roscommon Drive, Suite 203		City, State, Zip: Middletov	wn, CT 06457
Mailing Address:Click or tap here to enter text.		City, State, Zip: Click or tap	here to enter text.
The Agency Is:	Military	Private for Profit	Private not for Profit
Municipal	County	□ State	Federal
Agency Website with PREA Information: http://www.theconnectioninc.org/PREA-reporting/			
	Agency Chief Executive Officer		
Name: Lisa DeMatteis-I	Lapore		
Email:Idematteis@theconnectioninc.orgTelephone:860-343-5500		00	
Agency-Wide PREA Coordinator			
Name: Elissa Freidinge	r		
Email: elfreidinger@theconnectioninc.org		Telephone: 860-343-55	00 x1853
PREA Coordinator Reports to:		Number of Compliance Manag Coordinator:	ers who report to the PREA
Susan M. Phillips   7			
Facility Information			

Name of Facility: Eddy Center						
Physical Address: 1 Labella Circle		City, State, Zip: Middletown, CT 06457				
Mailing Address (if different from above): Click or tap here to enter text.		City, Sta	ate, Zip	Click or tap here to	enter text.	
The Faci	lity ls:	☐ Military			Private for Profit	Private not for Profit
	Municipal	County			State	Federal
Facility V	Vebsite with PREA Inform	nation: http://wwv	v.theco	nnect	ioninc.org/PREA-rep	porting/
Has the f	facility been accredited w	vithin the past 3 years?	γ ⊠ γ	es 🗌	] No	
	ility has been accredited ty has not been accredited			the acc	rediting organization(s) -	- select all that apply (N/A if
	НС					
	EA					
Other	r (please name or describe	Council on Accre	ditatior	OO) ו	A) October 2018	
□ N/A						
If the facility has completed any internal or external audits other than those that resulted in accreditation, please describe: COA's standards reflect our philosophy that accreditation is not an end, but a means to an end. The real endpoint is an organization's enhanced growth and stability, measurable results, and an unwavering commitment to the health, safety, and rights of clients. The Standards for Private Organizations are divided into three parts: Administration and Management Standards; Service Delivery Administration Standards; and Service Standards						
Facility Director						
Name:	Patrick Fallon					
Email:	pfallon@theconne	ctioninc.org	Teleph	none:	860-343-5500 x 30	003
Facility PREA Compliance Manager						
Name:	N\A					
Email:	Click or tap here to en	ter text.	Teleph	none:	Click or tap here to e	enter text.
Facility Health Service Administrator 🖾 N/A						
Name:	N\A		•			
Email:	Click or tap here to en	ter text.	Teleph	none:	Click or tap here to er	iter text.

Facility Characteristics			
Designated Facility Capacity:	38		
Current Population of Facility:	30		
Average daily population for the past 12 months:	32		
Has the facility been over capacity at any point in the past 12 months?	🗌 Yes 🛛 No		
Which population(s) does the facility hold?	Females Males	Both Females and Males	
Age range of population:	18 +		
Average length of stay or time under supervision	45 days		
Facility security levels/resident custody levels	Low, Transitional Housing	g/Community Release	
Number of residents admitted to facility during the pas	at 12 months	247	
Number of residents admitted to facility during the pass stay in the facility was for 72 <i>hours or more</i> :	t 12 months whose length of	236	
Number of residents admitted to facility during the pass stay in the facility was for <i>30 days or more:</i>	t 12 months whose length of	113	
Does the audited facility hold residents for one or more other agencies (e.g. a State		Yes No	
	☐ Federal Bureau of Prisons		
	U.S. Marshals Service		
	U.S. Immigration and Customs Enforcement		
	Bureau of Indian Affairs		
Select all other agencies for which the audited	U.S. Military branch		
facility holds residents: Select all that apply (N/A if	State or Territorial correctional agency		
the audited facility does not hold residents for any other agency or agencies):	County correctional or detention agency		
	Judicial district correctional or detention facility		
	L City or municipal correctional or detention facility (e.g. police lockup or city jail)		
	Private corrections or detention provider		
	Other - please name or describe: Click or tap here to enter text.		
	□ N/A		
Number of staff currently employed by the facility who may have contact with residents:		14	
Number of staff hired by the facility during the past 12 months who may have contact with residents:		6	
Number of contracts in the past 12 months for services with contractors who may have contact with residents:		1	

Number of individual contractors who have contact with residents, currently authorized to enter the facility:		1
Number of volunteers who have contact with residents, currently authorized to enter the facility:		0
F	Physical Plant	
Number of buildings:		
Auditors should count all buildings that are part of the facility, whether residents are formally allowed to enter them or not. In situations where temporary structures have been erected (e.g., tents) the auditor should use their discretion to determine whether to include the structure in the overall count of buildings. As a general rule, if a temporary structure is regularly or routinely used to hold or house residents, or if the temporary structure is used to house or support operational functions for more than a short period of time (e.g., an emergency situation), it should be included in the overall count of buildings.		1
Number of resident housing units:		
Enter 0 if the facility does not have discrete housing units. DOJ PREA Working Group FAQ on the definition of a housing unit: How is a "housing unit" defined for the purposes of the PREA Standards? The question has been raised in particular as it relates to facilities that have adjacent or interconnected units. The most common concept of a housing unit is architectural. The generally agreed-upon definition is a space that is enclosed by physical barriers accessed through one or more doors of various types, including commercial-grade swing doors, steel sliding doors, interlocking sally port doors, etc. In addition to the primary entrance and exit, additional doors are often included to meet life safety codes. The unit contains sleeping space, sanitary facilities (including toilets, lavatories, and showers), and a dayroom or leisure space in differing configurations. Many facilities are designed with modules or pods clustered around a control room. This multiple-pod design provides the facility with certain staff efficiencies and economies of scale. At the same time, the design affords the flexibility to separately house residents of differing security levels, or who are grouped by some other operational or service scheme. Generally, the control room is enclosed by security glass, and in some cases, this allows residents to see into neighboring pods. However, observation from one unit to another is usually limited by angled site lines. In some cases, the facility has prevented this entirely by installing one-way glass. Both the architectural design and functional use of these multiple pods indicate that they are managed as distinct housing units.		0
Number of single resident cells, rooms, or other enclos	ures:	0
Number of multiple occupancy cells, rooms, or other enclosures:		14
Number of open bay/dorm housing units:		0
Does the facility have a video monitoring system, electronic surveillance system, or other monitoring technology (e.g. cameras, etc.)?		Yes No
Has the facility installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology in the past 12 months?		Yes 🗌 No
Medical and Mental Health Services and Forensic Medical Exams		
Are medical services provided on-site?	🗌 Yes 🛛 No	
Are mental health services provided on-site?	🗌 Yes 🛛 No	

	On-site		
Where are sexual assault forensic medical exams provided? Select all that apply.	⊠ Local hospital/clinic		
	Rape Crisis Center		
	Other (please name or descri	be: Click or tap here to enter text.)	
Investigations			
Criminal Investigations			
Number of investigators employed by the agency and/or facility who are responsible for conducting CRIMINAL investigations into allegations of sexual abuse or sexual () harassment:		0	
When the facility received allegations of sexual abuse	or sexual harassment (whether	☐ Facility investigators	
staff-on-resident or resident-on-resident), CRIMINAL II		Agency investigators	
by: Select all that apply.		An external investigative entity	
	Local police department		
	Local sheriff's department		
Select all external entities responsible for CRIMINAL INVESTIGATIONS: Select all that apply (N/A if no	State police		
external entities are responsible for criminal investigations)	A U.S. Department of Justice component		
	$\Box$ Other (please name or describe: Click or tap here to enter text.)		
	□ N/A		
Admir	nistrative Investigations		
Number of investigators employed by the agency and/or facility who are responsible for conducting ADMINISTRATIVE investigations into allegations of sexual abuse or sexual harassment?		3	
When the facility receives allegations of sexual abuse	or sexual harassment (whether	☐ Facility investigators	
staff-on-resident or resident-on-resident), ADMINISTR		Agency investigators	
conducted by: Select all that apply		An external investigative entity	
	Local police department		
Select all external entities responsible for ADMINISTRATIVE INVESTIGATIONS: Select all that apply (N/A if no external entities are responsible for administrative investigations)	Local sheriff's department		
	State police		
	A U.S. Department of Justice component		
	$\Box$ Other (please name or describe: Click or tap here to enter text.)		
	🖾 N/A		

# **Audit Findings**

# Audit Narrative

The auditor's description of the audit methodology should include a detailed description of the following processes during the pre-onsite audit, onsite audit, and post-audit phases: documents and files reviewed, discussions and types of interviews conducted, number of days spent on-site, observations made during the site-review, and a detailed description of any follow-up work conducted during the post-audit phase. The narrative should describe the techniques the auditor used to sample documentation and select interviewees, and the auditor's process for the site review.

# <u>Overview</u>

Eddy Center is a residential transitional housing managed by The Connection Inc. providing intensive supervision, counseling and monitoring to men who received by the Connecticut **Department of Corrections (CDOC)** placement in a residential center for up to 38 individuals over the age of 18 who are offered an alternative to incarceration.

The Eddy Building, which houses Eddy Shelter, Eddy Center and Logano Place, was built in 1955 as a residence for 96 Connecticut Valley Hospital (CVH) employees. It was named Eddy Home in honor of Pearl and Otis Eddy, longtime and dedicated CVH employees. They were members of a family with a long and close relationship with the hospital, as both employees and advocates. Clients are referred by Parole Departments throughout the state and are assessed within 24 hours of admission. Program services include:

Employment skills Educational assistance Substance use education Life skills, such as anger management, trauma education and health education

# Pre-Audit Phase

The standards used for this audit became effective August 20, 2012. An internet search confirmed Eddy Center (Eddy Center) 2016 PREA Report was posted on the agency's website and the audit took place on September 16, 2016. The Auditor was provided a copy of Eddy Center Resident Handbook, in English and Spanish, that is distributed to residents upon arrival to the facility during orientation. Eddy Center Resident Handbook contained information such as an overview of the orientation process, program rules and expectations, case management and group services, and details on the resident telephone usage and personal cell phone privileges.

An examination of the handbook revealed that Eddy Center notified all residents that:

• **Orientation Process:** Upon admission, the resident will be welcomed by a staff member and will be able to use the program's phone to contact family and loved ones to inform that he has arrived. The resident will meet with his Case Manager to complete

the Intake Paperwork and Assessments. Within the first couple days in the program, the resident and Case Manager will develop an Individualized Service Plan which will include a Discharge Plan. Every thirty (30) days thereafter, the resident and Case Manager will update your Individualized Service Plans.

- Resident Rules & Guidelines: While enrolled at the program it is necessary that the resident follow all Program Rules and Guidelines. Not following rules and guidelines will result in appropriate disciplinary action, including up to termination from the program.
- **Groups**: Groups are offered on a daily basis. The resident will be assigned to Groups by his Case Manager. There will be a group schedule available in advance and will be posted throughout the facility. The resident participation in any assigned groups is mandatory. Groups will focus on the following topics:
  - Orientation Group
  - Criminal and Addictive Thinking
  - Employment/Vocational
  - Alcohol and Drug Education
  - Relapse Prevention
  - Release & Reintegration
  - Gym/Recreation Time
  - NA/AA self-help groups
- **Telephone Calls**: The resident may give the program phone number to potential employers when a resident is searching for employment and staff will notify the resident of all employment calls. There must be a Release of Information completed by the resident prior to staff speaking to anyone on the resident's behalf. Program staff must approve the use of the program phone prior to making a phone call. PREA related calls can be arranged through the facility Case Manager in a private space to provide optimum privacy.
- **Cell phones:** Cell phones are authorized by the agency but subject to the following regulations:
  - They cannot be answered or used on the floor.
  - The electronic device must be registered with staff with all passwords provided.
  - Only one (1) cell phone is permitted per resident.
  - Numbers will be spot checked. Residents who are in the community and who are recorded as having cell phones are required to answer them when the Program calls.
  - Phones must be silenced at curfew. Cell phone use after hours will result in the phone being confiscated by the program.
  - Residents are not allowed to record, video, or take any pictures in the program.
  - Phones are not allowed to be taken to group meetings.
  - It is prohibited to share your phone with other clients in the program.

PREA Reporting: The Connection, Inc. has a zero-tolerance policy toward all forms of sexual abuse and sexual harassment and has policies and procedures in place to protect residents from victimization. If you have been sexually harassed or sexually abused at any time while in our program you are encouraged to report it in person, writing, or by telephone. Residents or a third party may report allegations of sexual harassment or sexual abuse to any staff, Program Director, Case Manager, or the designated PREA Coordinator. Residents or a third party may also report allegations of sexual harassment or sexual abuse to the Department of Correction PREA Investigation Unit or The Alliance to End Sexual Violence. All allegations of sexual abuse and sexual harassment will be taken seriously and investigated by the proper authorities. There will be no negative consequences to you as a resident for reporting.:

The following are the ways in which an incident of sexual abuse and/or sexual harassment can be reported:

PREA Coordinator Phone: 860-740-3890

Department of Correction PREA Investigation Unit Hotline 770-743-7783

<u>The Alliance to End Sexual Violence (formerly known as CONNSACS)</u> 24-Hour Toll-Free Hotline 1-888-999-5545 (English) 24-Hour Toll-Free Hotline 1-888-568-8332 (Español)

- **Zero-Tolerance Policy**: The Connection Inc. has a Zero-Tolerance Policy against sexual abuse and sexual harassment.
- **Grievance Procedure**: The Connection, Inc. has a grievance procedure that is distributed and explained upon admission to all residents. Each resident signs that he has received and understand the procedure during intake. A box to submit grievances is located next to the program manager's office. If the resident feels that he needs to submit a grievance, then the resident can request the form from any program staff or can write the grievance on any piece of paper. Staff may assist with filling out the form upon the resident's request.

# **Department of Correction Residents**

Department of Correction residents may file grievances with the Connecticut Department of Correction. Copies of related forms are regularly stocked and maintained in the area in front of the main office. If the resident would like to file a grievance with the Department of Correction, he may request information from program staff.

• **Medical Services**: Any medical problems should be reported to staff as soon as the resident determines that help is needed. If it is an emergency, staff are required to call 911. For routine medical appointments the resident must present the program with the full discharge summary.

# General Information:

- The Connection Inc. details residents' rules and regulations.
- The Connection Inc. details in the Resident Handbook medical services offered in the community.
- The Connection Inc. outlines facility services such as house meetings and case management services.
- The Connection Inc. details residents' right to be free from sexually abusive behavior and sexual harassment.
- The Connection Inc. details multiple ways for residents to report an incident of sexually abusive behavior to staff or third-party reporting.

# Advocacy

Organization Name	Contact Information
The Center for Family Justice	753 Fairfield Avenue, Bridgeport, CT 06604
	(213) 384-1400
The Alliance to End Sexual	29 Central Avenue, Waterbury, CT 06702
Violence (Formerly Known As	(203) 753-3613
CONNSACS)/The Alliance	

# Document Request

The Auditor completed a document review of Eddy Center Pre-Audit Questionnaire (PAQ), applicable policies, procedures, and supplemental information. Telephone calls and emails were exchanged between the agency PREA Coordinator to discuss logistics for the onsite portion of the audit. The following documentation was requested for the onsite visit:

- Roster of residents by unit/room
- Roster of residents with disabilities
- Roster of residents who were Limited English Proficient (LEP)
- LGBTI residents
- Residents who reported sexual abuse
- Residents who reported sexual victimization during risk screening
- Staff roster by shifts
- Specialized staff roster
- Resident census the first day of the audit
- A roster of new employees hired in the past 12 months

- 2019 Staffing Plan
- Unannounced institutional rounds
- List of contact information for volunteers
- SANE/SAFE point of contact information
- Copies of training acknowledgments for volunteers and contractors

Prior to the on-site visit, The CEO and PREA Coordinator reviewed the Pre-Audit Questionnaire (PAQ) and provided evidence in support of standard and substandard. Examples of documentation provided included policies, documents, forms and memos.

# Entrance Briefing and Tour (On-site Audit)-First day

The on-site Prison Rape Elimination Act (PREA) compliance audit of Eddy Center located in Middletown, Connecticut was conducted on August 1-2, 2019 by U.S. Department of Justice (DOJ) certified PREA Auditor, Sonya Love, Diversified Consultant Services. The Auditor conducted an opening meeting, toured the facility, interviewed a random sample of staff and residents, and reviewed PREA related staff and resident documentation. Upon completion of the onsite audit process, a closing meeting was held with the administrative staff to discuss the audit process and the next step in the audit process.

The population on the first day of the audit was 28 males. The designated facility capacity was 38 beds. The age range of the population was 18 to 85 years old. The average population of residents for the last 12 months was 32 according to the PREA Audit Questionnaire dated May 30, 2019 and confirmed by the PREA Coordinator on July 18, 2019.

A meeting took place with the agency PREA Coordinator to outline the Auditor's sampling strategy, logistics for the facility tour, interview schedule and to discuss the need to review additional policies and supplemental documents. The Auditor was provided a private room in which to work and conduct confidential interviews. All requested files and rosters, both staff and residents were made available to the Auditor for review.

Category of Staff Interviewed	# Interviews
	Conducted
Random Staff	4
Specialized Staff	4
Total Staff Interviewed	8
Other Staff Interactions During the Facility Tour	# Interviews
	Conducted
Staff Interactions during the facility tour	3
Staff who refused to be interviewed	0
Total Staff Interviewed	8
Category of Specialized Staff Interviewed	# Interviews
	Conducted
Agency Contract Administrator	0
Agency PREA Coordinator	1*
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The auditor interviewed the following categories of specialized and random staff, during the onsite phase of the audit:

Intermediate or higher-level facility staff responsible for conducting an	1*
unannounced round	
Line staff who supervise youthful residents, if any	0
Medical staff	0
Education staff who work with youthful residents, if any	0
Program staff who work with youthful residents, if any	0
Mental health staff	0
Administrative (human resource) staff	0
SAFE and SANE staff	1
Volunteers who have contact with residents	0
Contractors who have contact with residents	0
Investigative staff	1*
Staff who perform screening for risk of victimization and abusiveness	1*
Staff who supervise residents in segregated housing	0
Designated staff member charged with monitoring retaliation	1*
First responders, security staff	0
First responders, non-security staff	1
Intake staff	1
Total staff interviewed	8

 Noteworthy: \* denote double counting a staff person due in part to dual roles of responsibility

# Site Review

Immediately following the opening meeting, a tour of the facility was completed. The Auditor was escorted throughout the facility by the agency wide PREA Coordinator **and Program Manager.** PREA related documentation and materials located on bulletin boards. The Auditor observed a camera surveillance system, physical supervision, and electronic monitoring capabilities throughout the facility. Other areas of focus during the tour included, but were not limited to, levels of staff supervision, and limits to cross-gender viewing.

All signs and postings were in both English and Spanish. Residents affirmed the ability to shower, dress, and use the toilet facilities without exposing themselves to employees of the opposite gender. Informal and formal conversations with employees and residents regarding the PREA standards were conducted. Postings regarding how residents can report PREA violations and the agency's zero-tolerance policy for sexual abuse and sexual harassment were prominently displayed in all living units, meeting areas, and throughout the facility.

Audit notice postings with the PREA Auditor's contact information were posted in the same areas. The Auditor noticed PREA audit postings were posted well in advance of the on-site visit. Resident interviews confirmed the placement of the PREA notices. Observations noted during the tour:

- There were no youthful or female residents.
- The Alliance To End Sexual Violence (formerly named CONNSACS) can be reached by dialing 1-888-999-5545 (English) and 1-888-568-8332 (Spanish); 770-743-7783 to reach the State of Connecticut Department of Correction (CT DOC) PREA Investigation

Unit; and to reach the CT DOC PREA Coordinator 860-343-5500 ext.1853 or 860-740-389 were posted on all living units.

# Resident Interviews

At the time of the audit there were 28 male residents in Eddy Center program. A total of 28 male residents were interviewed. Interviews were conducted using the Department of Justice (DOJ) protocols to access residents' knowledge of PREA and the reporting mechanisms available to them.

Category of Residents Interviewed	# Interviews Conducted
Random residents	12
Targeted residents	5
Youthful residents	0
Total residents interviewed	28
Targeted Resident Interviews-Breakdown	# Interviews Conducted
Youthful residents	0
Residents with a Physical Disability	0
Residents who are Blind, Deaf, or Hard of Hearing	0
Residents who are Limited English Proficient (LEP)	3
Residents with a Cognitive Disability	2
Residents who Identify as Lesbian, Gay, or Bisexual	0
Residents who Identify as Transgender or Intersex	0
Residents in Segregated Housing for High Risk of Sexual	0
Victimization	
Residents who Reported Sexual Abuse that occurred at the Facility	0
Residents who Reported Sexual Victimization During Risk Screening	0
Total Number of Targeted Residents Interviews	5

\*Note: Residents selected from various living units

# **Staff Interviews**

Eddy Center employs on average a staff of 14 individuals but in the past 12 months the facility hired six (6) employees who may have contact with residents. A total of 8 random staff and specialized were interviewed to include a Case Manager 1, Case Manager 2, Program facility Director of Community Justice Services, and several Client Service Aids (from all shifts). It should be mentioned that Eddy program staff function in multiple roles throughout the facility which could include a Client Service Aid completing the intake process for a new resident. All staff interviewed confirmed having been trained to act as first responders in the event of a PREA related incident. Both random and specialized staff were interviewed on each day of the on-site audit based in part on availability and shift assignment or conflicting programmatic responsibilities.

The Auditor conducted a telephone interview with the local community victim advocacy organization, The Alliance, regarding the Memorandum of Agreement (MOA) that exists with

The Connection Inc. The conversation confirmed that Eddy Center has a provider relationship with an advocacy organization that will provide, a 24 hour per day, seven days per week Sexual Assault Hotline, medical accompaniment and advocacy for a resident victim of sexual assault. A telephone call with a local hospital representative confirmed that examinations are conducted by specialized trained medical (SANE/SAFE examiners) staff.

# File Review

Following the interviews, the Auditor reviewed the files requested during the pre-audit phase. The Auditor reviewed 17 training records to establish compliance with PREA training mandates. This Auditor confirmed that six (6) new employees of Eddy Center completed background checks before hire, and all received National Crime Information Clearance before working around residents. Eddy does not employ the services of volunteers. Eddy had one part time medical contractor employed during the audit period. Screening and intake procedures were evaluated by reviewing 28 resident files which included a vulnerability assessment instrument and resident education verification documentation.

# **Investigations**

During the current auditing period, there was 2 reported allegations of sexual abuse/sexual harassment in 2018. Both allegations were determined as unfounded. Any criminal investigation is investigated by the State of Connecticut Police (CSP). Information is transmitted quickly to the appropriate investigating agency. The agency's PREA Coordinator is responsible for receiving verbal and telephonic referrals 24 hours a day, seven days a week. Additionally, abuse investigation outcomes and general protective services assessment outcomes are submitted to, reviewed by, and finalized by the agency's PREA Coordinator.

# <u>Closeout</u>

A closing meeting was held with the Auditor and the administrative staff on August 2, 2019. Discussions centered around the audit process, preliminary findings, and the post-audit process. The Auditor thanked the staff for their hard work and dedication to the PREA process and participation in the second phase of the audit process.

# **Facility Characteristics**

The auditor's description of the audited facility should include details about the facility type, demographics and size of the inmate, resident or detainee population, numbers and type of staff positions, configuration and layout of the facility, numbers of housing units, description of housing units including any special housing units, a description of programs and services, including food service and recreation. The auditor should describe how these details are relevant to PREA implementation and compliance.

The **Connecticut Department of Corrections** entered into a Memorandum of Agreement with The Connection Inc., a non-profit organization offering employment, basic needs, reentry and recovery services to government and private organizations and businesses. The MOA

enables The Connection Inc. to provide vocational and educational skills, support systems, and independent living skills to men referred by the **Connecticut Department of Corrections** prior to them re-entering the community as a **condition of their sentencing terms.** Eddy Center is a community work release program managed by The Connection Inc.

Eddy Center, located in Middletown, is a residential treatment center providing intensive supervision, counseling and monitoring for up to 38 individuals over the age of 18 who are offered an alternative to incarceration. The program addresses individual client needs to help ease their transition back into the community and reduce the likelihood of criminal recidivism.

The Eddy Building, which houses Eddy Shelter, Eddy Center and Logano Place, was built in 1955 as a residence for 96 Connecticut Valley Hospital (CVH) employees. It was named Eddy Home in honor of Pearl and Otis Eddy, longtime and dedicated CVH employees. They were members of a family with a long and close relationship with the hospital, as both employees and advocates.

Clients are referred by Connecticut Parole Departments throughout the state and are assessed within 24 hours of admission. Program services include:

- Employment skills
- Educational assistance
- Substance use education
- Life skills, such as anger management, trauma education and health education

That portion of the Eddy House that houses the audited program occupies two floors of this former hospital, both configured in an elongated **L-shape**. Detailed site and building plans were provided, which greatly assisted in understanding the site configuration, adjacencies, housing unit layout (including the showers and toilet areas), and camera placements of this facility. There are 14 sleeping room with a toilet and shower room between every two rooms. **Multiple** residents are assigned to each room. All residents interviewed stated that their privacy is respected. There are cameras that monitor the hallways and common areas, including the lounge and TV room, dining and kitchen areas, as well as the spacious outdoor recreation area.

# **Summary of Audit Findings**

The summary should include the number and list of standards exceeded, number of standards met, and number and list of standards not met.

**Auditor Note:** No standard should be found to be "Not Applicable" or "NA". A compliance determination must be made for each standard.

Standards Exceeded	
Number of Standards Exceeded:	1
List of Standards Exceeded:	1

### Standard 115.234: Specialized training: Investigations

Investigators received specialized training using course material from the National Institute of Corrections (NIC) entitled "Investigating Sexual Abuse in Confinement." This was verified through review of certificates of course completion, a staff interview, and review of the training course on NIC PREA Learning Center website. The training course included techniques for interviewing sexual abuse victims, proper use of Miranda and Garrity warnings, sexual abuse evidence collection in confinement settings, the role of an investigator in responding to sexual abuse, care for sexual assault victims in confinement, and evidence required to substantiate a case for administrative action. Training certificates of completion indicate training was completed by three (3) staff. The Connections Inc. has a system in place that provides multiple administrative investigators as a contingency plan in the absence of the primary investigator. Given the size of the organization and based upon the totality of interviews conducted and reviews of applicable policy and related documentation, Eddy Center exceeded the requirements of Standard 115.234.

#### **Standards Met**

Number of Standards Met: 38

### **Standards Not Met**

Number of Standards Not Met:0List of Standards Not Met:0

### Standard 115.213: Supervision and monitoring

The staffing plan does not address each substandard identified in Standard 115.213 as an example questions such as; has the facility assessed, determined, and documented whether adjustments are needed to the staffing plan established pursuant to paragraph (a), or in the past 12 months, has the facility assessed, determined, and documented whether adjustments are needed to the resources the facility has available to commit to ensure adequate staffing levels are not clearly address is the evidence provided by the facility. Eddy Center corrected the problem by submitting a staffing plan that address each substandard found in Standard 115.213.

#### Standard 115.215: Limits to cross-gender viewing and searches

Eddy confirmed that the facility/agency train security staff does not train staff on how to search transgender and intersex residents in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs. The agency policy prohibits cross-gender viewing and searches. Eddy Center will train all security staff and provide the Auditor with documented evidence of compliance of Standard 115.215. Corrected

### Standard 115.217: Hiring and promotion decisions

Before hiring new employees, who may have contact with residents, The Connection Inc. has a policy that requires that the agency: Perform a criminal background records check on the applicant. The same policy prohibits the enlistment of services of any contractor who may have contact with residents who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution. Problematic in the fact that a criminal background check was not conducted on a part time medical

contractor prior to gaining access to residents of the Eddy Center. The Connections, Inc. corrected the problem by completing a background check on the contractor. The Connections Inc. provided the Auditor with documented evidence of compliance with this standard. Corrected

### Standard 115.235: Specialized training: Medical and mental health care

While the contractor completed general PREA training the part-time medical contractor had not completed specialized training. The agency corrected this problem by having the medical contractor complete specialized training as indicated in Standard 115.235 and providing the Auditor with documented evidence of the completed training. Corrected

# PREVENTION PLANNING

# Standard 115.211: Zero tolerance of sexual abuse and sexual harassment; PREA coordinator

### All Yes/No Questions Must Be Answered by The Auditor to Complete the Report

### 115.211 (a)

- Does the agency have a written policy mandating zero tolerance toward all forms of sexual abuse and sexual harassment? ⊠ Yes □ No

### 115.211 (b)

- Has the agency employed or designated an agency-wide PREA Coordinator? ⊠ Yes □ No
- Is the PREA Coordinator position in the upper-level of the agency hierarchy? ⊠ Yes □ No
- Does the PREA Coordinator have sufficient time and authority to develop, implement, and oversee agency efforts to comply with the PREA standards in all of its facilities?
   ☑ Yes □ No

### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure and organizational chart both address the requirements of Standard 115.211.

The Connection Inc. established an agency wide PREA Coordinator who reports to the agency's Director of Quality Improvement. A review of the organizational chart by the Auditor

confirmed that the position of PREA Coordinator is located in the upper level of the agency hierarchy. During the interview with the agency PREA Coordinator, she confirmed that she had sufficient time to meet her duties as the PREA Coordinator. The Connection Inc. and Eddy Center achieves substantial compliance with the standard during the period under review. The Connection Inc. and Eddy Center met the requirements of standard 115.211.

# Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. organizational chart
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

# Standard 115.212: Contracting with other entities for the confinement of residents

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.212 (a)

 If this agency is public and it contracts for the confinement of its residents with private agencies or other entities including other government agencies, has the agency included the entity's obligation to comply with the PREA standards in any new contract or contract renewal signed on or after August 20, 2012? (N/A if the agency does not contract with private agencies or other entities for the confinement of residents.) □ Yes □ No ⊠ NA

# 115.212 (b)

 Does any new contract or contract renewal signed on or after August 20, 2012 provide for agency contract monitoring to ensure that the contractor is complying with the PREA standards? (N/A if the agency does not contract with private agencies or other entities for the confinement of residents.) □ Yes □ No ⊠ NA

### 115.212 (c)

- If the agency has entered into a contract with an entity that fails to comply with the PREA standards, did the agency do so only in emergency circumstances after making all reasonable attempts to find a PREA compliant private agency or other entity to confine residents? (N/A if the agency has not entered into a contract with an entity that fails to comply with the PREA standards.) □ Yes □ No □ NA
- In such a case, does the agency document its unsuccessful attempts to find an entity in compliance with the standards? (N/A if the agency has not entered into a contract with an entity that fails to comply with the PREA standards.) □ Yes □ No ⊠ NA

# Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection, Inc. does not contract with any entities to house residents. The PAQ dated May 30, 2019 indicates the number of contracts for the confinement of residents that The Connection, Inc entered or renewed with private entities or other governmental agencies on or after August 20, 2012, or since the last PREA audit was zero. During the onsite PREA audit the PREA Coordinator confirmed to the Auditor that information contained in Standard 115.212 remained unchanged. The Connection, Inc./Eddy Center met the requirements of Standard 115.212.

# Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

# Standard 115.213: Supervision and monitoring

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.213 (a)

- Does the facility have a documented staffing plan that provides for adequate levels of staffing and, where applicable, video monitoring, to protect residents against sexual abuse? ⊠ Yes □ No
- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The physical layout of each facility? ⊠ Yes □ No
- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The composition of the resident population? ⊠ Yes □ No

- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The prevalence of substantiated and unsubstantiated incidents of sexual abuse? ⊠ Yes □ No
- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any other relevant factors? ⊠ Yes □ No

### 115.213 (b)

In circumstances where the staffing plan is not complied with, does the facility document and justify all deviations from the plan? (N/A if no deviations from staffing plan.)
 Yes 

 No
 NA

### 115.213 (c)

- In the past 12 months, has the facility assessed, determined, and documented whether adjustments are needed to the staffing plan established pursuant to paragraph (a) of this section? ⊠ Yes □ No
- In the past 12 months, has the facility assessed, determined, and documented whether adjustments are needed to prevailing staffing patterns? ⊠ Yes □ No
- In the past 12 months, has the facility assessed, determined, and documented whether adjustments are needed to the facility's deployment of video monitoring systems and other monitoring technologies? ⊠ Yes □ No
- In the past 12 months, has the facility assessed, determined, and documented whether adjustments are needed to the resources the facility has available to commit to ensure adequate staffing levels? ⊠ Yes □ No

### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure and the State of Connecticut DOC Annual Community Program Staffing Schedule document the presence of

a facility staffing plan which is a requirement of this standard. The agency policy requires Eddy Center to review staffing plans on an annual basis.

Interviews with the facility Director and PREA Coordinator confirmed compliance with PREA and that other safety and security issues are always a primary focus when they consider and review their respective staffing plans. The PREA Coordinator confirmed that she has been provided with all necessary resources to support the programs and procedures to ensure compliance with PREA standards.

Problematic was the review of the facility staffing plan. The staffing plan does not address each substandard identified in Standard 115.213 as an example questions such as; has the facility assessed, determined, and documented whether adjustments are needed to the staffing plan established pursuant to paragraph (a), or in the past 12 months, has the facility assessed, determined, and documented whether adjustments are needed to the resources the facility has available to commit to ensure adequate staffing levels are not clearly address is the evidence provided by the facility. Eddy Center corrected the problem by submitting a staffing plan that address each substandard found in Standard 115.213.

Eddy Center has video cameras and mirrors to augment staff presence in the facility. The facility utilizes convex mirrors to supplement security in areas where there are numerous corners or potential blind spots exist. Cameras were observed by the Auditor during the facility tour. After corrective action Eddy Center met the requirements for Standard 115.213.

# Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- State of Connecticut DOC Annual Community Program Staffing Schedule
- Interview with the CEO
- Interview with the agency PREA Coordinator

# **Corrective action:**

The staffing plan does not address each substandard identified in Standard 115.213 as an example questions such as; has the facility assessed, determined, and documented whether adjustments are needed to the staffing plan established pursuant to paragraph (a), or in the past 12 months, has the facility assessed, determined, and documented whether adjustments are needed to the resources the facility has available to commit to ensure adequate staffing levels are not clearly address is the evidence provided by the facility. Eddy Center corrected the problem by submitting a staffing plan that address each substandard found in Standard 115.213.

# Standard 115.215: Limits to cross-gender viewing and searches

# All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.215 (a)

 Does the facility always refrain from conducting any cross-gender strip or cross-gender visual body cavity searches, except in exigent circumstances or by medical practitioners?
 Xes 
 No

### 115.215 (b)

- Does the facility always refrain from conducting cross-gender pat-down searches of female residents, except in exigent circumstances? (N/A if the facility does not have female residents.)
   □ Yes □ No ⊠ NA
- Does the facility always refrain from restricting female residents' access to regularly available programming or other outside opportunities in order to comply with this provision? (N/A if the facility does not have female residents.) □ Yes □ No □ NA

### 115.215 (c)

- Does the facility document all cross-gender strip searches and cross-gender visual body cavity searches? ⊠ Yes □ No
- Does the facility document all cross-gender pat-down searches of female residents? (N/A if the facility does not have female residents). □ Yes □ No ⊠ NA

### 115.215 (d)

- Does the facility have policies that enable residents to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks? ⊠ Yes □ No
- Does the facility have procedures that enables residents to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks? ⊠ Yes □ No
- Does the facility require staff of the opposite gender to announce their presence when entering an area where residents are likely to be showering, performing bodily functions, or changing clothing? ⊠ Yes □ No

#### 115.215 (e)

- Does the facility always refrain from searching or physically examining transgender or intersex residents for the sole purpose of determining the resident's genital status? ⊠ Yes □ No
- If a resident's genital status is unknown, does the facility determine genital status during conversations with the resident, by reviewing medical records, or, if necessary, by learning that information as part of a broader medical examination conducted in private by a medical practitioner? ⊠ Yes □ No

### 115.215 (f)

- Does the facility/agency train security staff in how to conduct cross-gender pat down searches in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs? ⊠ Yes □ No

### Auditor Overall Compliance Determination

- **Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure, The Connection Inc. Searches of Client and Client Property Policy and Procedure, and Eddy Center Resident Handbook collectively address the requirements of Standard 115.215. Per policy, Eddy Center does not conduct strip searches or visual body cavity searches. In addition, the PAQ indicated there were no cross-gender searches of any resident at the facility during the last 12 months. Eddy Center is a male community work release facility. Eddy Center does not house female residents therefore subsection 115.215 (b) is non-applicable to this facility. The PREA Coordinator confirmed during her interview that the Eddy Center does not conduct cross-gender strip searches and cross-gender visual body cavity searches, it is prohibited by the agency.

All random and specialized staff (100%) interviewed confirmed that it is prohibited by the agency for Eddy Center staff to search or physically examine a transgender or intersex resident for the sole purpose of determining the resident's genital status. The facility Director also confirmed during his interview that the Eddy Center does not conduct cross-gender strip searches and cross-gender visual body cavity searches, it is prohibited by the agency. Random and targeted residents confirmed during interviews that most or 90% of opposite gender staff announce their presence when entering a living area. During the onsite tour of the facility the Auditor heard announcements being made by opposite gender staff regularly.

But residents (100%) confirmed that Eddy Center affords each resident with the ability to shower, use the toilet and change their clothes without female staff viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine living area checks. Eddy Center met the requirements for Standard 115.215.

# Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. Searches of Client and Client Property Policy and Procedure
- Eddy Center Resident Handbook
- Interview with the facility Director
- Interview with the PREA Coordinator
- Interviews with staff (Random and Specialized)
- Interviews with residents (Random and Targeted)

# Standard 115.216: Residents with disabilities and residents who are limited English proficient

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.216 (a)

- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who are deaf or hard of hearing? ⊠ Yes □ No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who are blind or have low vision? ⊠ Yes □ No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who have intellectual disabilities? ⊠ Yes □ No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who have psychiatric disabilities? ⊠ Yes □ No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal
  opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect,

and respond to sexual abuse and sexual harassment, including: Residents who have speech disabilities?  $\boxtimes$  Yes  $\Box$  No

- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Other? (if "other," please explain in overall determination notes.) ⊠ Yes □ No
- Do such steps include, when necessary, ensuring effective communication with residents who are deaf or hard of hearing? ⊠ Yes □ No
- Do such steps include, when necessary, providing access to interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary? ⊠ Yes □ No
- Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities including residents who: Have intellectual disabilities? ⊠ Yes □ No
- Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities including residents who: Have limited reading skills? ⊠ Yes □ No
- Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities including residents who: Are blind or have low vision? ⊠ Yes □ No

# 115.216 (b)

- Does the agency take reasonable steps to ensure meaningful access to all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment to residents who are limited English proficient? ⊠ Yes □ No
- Do these steps include providing interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary?
   ☑ Yes □ No

### 115.216 (c)

Does the agency always refrain from relying on resident interpreters, resident readers, or other types of resident assistants except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the resident's safety, the performance of first-response duties under §115.264, or the investigation of the resident's allegations?
 ☑ Yes □ No

### Auditor Overall Compliance Determination



**Exceeds Standard** (Substantially exceeds requirement of standards)

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. American with Disabilities Policy and Procedure; The Connection Inc. Client Guide to PREA (Spanish and English); The Connection Inc. Intake Client Acknowledgement form (Spanish and English); PREA Posters (Spanish and English); as well as a contract for interpretative translation services collectively support the requirements of Standard 115.216.

Eddy Center takes appropriate steps to ensure residents with disabilities and LEP residents have an opportunity to participate in and benefit from the facility's efforts to prevent, detect, and respond to sexual abuse and sexual harassment. PREA handouts, bulletin board postings, and the Resident Handbook is in **English and Spanish** were all reviewed on site by the Auditor. All Eddy Center staff interviewed (random and specialized) were very aware of the policy that, under no circumstances, are resident interpreters or assistants to be used when dealing with PREA sensitive issues.

Moreover, Eddy Center has set a contract established for over-the-phone interpreter services. The translation service is provided to residents who lack a basic skill to communicate in English. Three (3) Limited English Proficient (LEP) residents were interviewed during this audit and 100% of the sampled participants indicated that they received PREA information in a language they understood. A review of documented evidence, staff and resident interviews support a finding that Eddy Center met the requirements for Standard 115.216.

# Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. American with Disabilities Policy and Procedure
- The Connection Inc. Client Guide to PREA (Spanish and English)
- The Connection Inc. Intake Client Acknowledgement form (Spanish and English)
- PREA Posters
- Facility tour by the Auditor
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator
- Interviews with staff (Random and Specialized)
- Interviews with residents (Random and Targeted)

• Contractual interpretive language services for residents

# Standard 115.217: Hiring and promotion decisions

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.217 (a)

- Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)? ⊠ Yes □ No
- Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse? ⊠ Yes □ No
- Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)?
   Xes 
   No
- Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse? ⊠ Yes □ No
- Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has been civilly or administratively adjudicated to have engaged in the activity described in the question immediately above? ⊠ Yes □ No

### 115.217 (b)

- Does the agency consider any incidents of sexual harassment in determining whether to hire or promote anyone who may have contact with residents? ⊠ Yes □ No
- Does the agency consider any incidents of sexual harassment in determining whether to enlist the services of any contractor, who may have contact with residents? ⊠ Yes □ No

### 115.217 (c)

■ Before hiring new employees who may have contact with residents, does the agency: Perform a criminal background records check? ⊠ Yes □ No

 Before hiring new employees who may have contact with residents, does the agency, consistent with Federal State, and local law: Make its best efforts to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse? ⊠ Yes □ No

### 115.217 (d)

■ Does the agency perform a criminal background records check before enlisting the services of any contractor who may have contact with residents? ⊠ Yes □ No

### 115.217 (e)

 Does the agency either conduct criminal background records checks at least every five years of current employees and contractors who may have contact with residents or have in place a system for otherwise capturing such information for current employees? ☑ Yes □ No

### 115.217 (f)

- Does the agency ask all applicants and employees who may have contact with residents directly about previous misconduct described in paragraph (a) of this section in written applications or interviews for hiring or promotions? ⊠ Yes □ No
- Does the agency ask all applicants and employees who may have contact with residents directly about previous misconduct described in paragraph (a) of this section in any interviews or written self-evaluations conducted as part of reviews of current employees? ⊠ Yes □ No
- Does the agency impose upon employees a continuing affirmative duty to disclose any such misconduct? ⊠ Yes □ No

### 115.217 (g)

### 115.217 (h)

 Does the agency provide information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work? (N/A if providing information on substantiated allegations of sexual abuse or sexual harassment involving a former employee is prohibited by law.) ⊠ Yes □ No □ NA

### **Auditor Overall Compliance Determination**



- **Exceeds Standard** (Substantially exceeds requirement of standards)
- $\boxtimes$
- **Meets Standard** (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. Background Check Policy and Procedure; The Connection Inc. Criminal Records Check for Staff Policy and Procedure; The Connection Inc. Hiring Contractual Services Policy and Procedure; The Connection Inc. Employee Handbook; and The Connection Inc. Applicant Authorization and Consent For Release of Information form address the requirements of Standard 115.217.

The Connection Inc. policies prohibits the hiring or promotion of anyone (staff, volunteer, and\or contractor) who may have contact with residents who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution. Likewise, The Connection Inc. by policy prohibits the hiring or promotion of anyone (staff, volunteer, and\or contractor) who may have contact with residents who has been civilly or administratively adjudicated. The Auditor interviewed the facility Director of Community Justice Services to confirm the hiring and promotion practices of Eddy Center and the agency.

According to the **Human Resource staff person**, criminal background checks are completed at the agency level. The Connection Inc. has a process in place to conducts criminal background checks on all employees and or contractors at least every five years. The Auditor reviewed a sample of Eddy staff five-year criminal background checks and found 100% compliance.

More, the PREA Coordinator confirmed that in the past 12 months, the number of contracts for services where criminal background record checks were conducted on contractors or volunteers who might have contact with residents was zero. The Connection, Inc. does not enlist the services of volunteers. Problematic however is the fact that a background check was not conducted on a part time medical contractor prior to access to residents of the Eddy Center. The agency corrected the problem by completing a background check on the contractor and provided the Auditor with documented evidence of compliance with this standard. After corrective action, Eddy Center met the requirements of Standard 115.217.

# Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. Background Check Policy and Procedure
- The Connection Inc. Criminal Records Check for Staff Policy and Procedure
- The Connection Inc. Hiring Contractual Services Policy and Procedure

- The Connection Inc. Employee Handbook
- The Connection Inc. Applicant Authorization and Consent For Release of Information form
- Interview with the facility Director of Community Justice Services
- Interview with the PREA Coordinator
- Interview with the Human Resource staff representative

# **Corrective Action**

Before hiring new employees, who may have contact with residents, The Connection Inc. has a policy that requires that the agency: Perform a criminal background records check on the applicant. The same policy prohibits the enlistment of services of any contractor who may have contact with residents who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution. Problematic in the fact that a criminal background check was not conducted on a part time medical contractor prior to gaining access to residents of the Eddy Center. The Connections, Inc. corrected the problem by completing a background check on the contractor. The Connections Inc. provided the Auditor with documented evidence of compliance with this standard. Corrected

# Standard 115.218: Upgrades to facilities and technologies

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

## 115.218 (a)

### 115.218 (b)

If the agency installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology, did the agency consider how such technology may enhance the agency's ability to protect residents from sexual abuse? (N/A if agency/facility has not installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology since August 20, 2012, or since the last PREA audit, whichever is later.)
 Xes 
 No
 NA

### Auditor Overall Compliance Determination



- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. has not added a new facility and/or made substantial expansions or modifications of existing facilities since the last 2016 PREA audit. In an interview with the facility Director, he confirmed that Eddy Center has expanded from 28 beds to 38 beds. The facility electronic monitoring technology includes 9 cameras. One camera is located in a control room and eight other cameras are strategically located throughout the interior and exterior of the facility, to augment staff presence and enhance safety and security of staff and residents alike. Eddy Center met the requirements of Standard 115.218.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator
- Auditor's observation

# **RESPONSIVE PLANNING**

# Standard 115.221: Evidence protocol and forensic medical examinations

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.221 (a)

 If the agency is responsible for investigating allegations of sexual abuse, does the agency follow a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for administrative proceedings and criminal prosecutions? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.)
 ☑ Yes □ No □ NA

### 115.221 (b)

- Is this protocol developmentally appropriate for youth where applicable? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.) □ Yes □ No ⊠ NA
- Is this protocol, as appropriate, adapted from or otherwise based on the most recent edition of the U.S. Department of Justice's Office on Violence Against Women publication, "A National

Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents," or similarly comprehensive and authoritative protocols developed after 2011? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA

### 115.221 (c)

- Does the agency offer all residents who experience sexual abuse access to forensic medical examinations, whether on-site or at an outside facility, without financial cost, where evidentiarily or medically appropriate? Ves Delta No
- If SAFEs or SANEs cannot be made available, is the examination performed by other qualified medical practitioners (they must have been specifically trained to conduct sexual assault forensic exams)? ⊠ Yes □ No
- Has the agency documented its efforts to provide SAFEs or SANEs? ⊠ Yes □ No

### 115.221 (d)

- Does the agency attempt to make available to the victim a victim advocate from a rape crisis center? ⊠ Yes □ No
- If a rape crisis center is not available to provide victim advocate services, does the agency make available to provide these services a qualified staff member from a community-based organization, or a qualified agency staff member? (N/A if agency *always* makes a victim advocate from a rape crisis center available to victims.) □ Yes □ No ⊠ NA
- Has the agency documented its efforts to secure services from rape crisis centers?
   ☑ Yes □ No

### 115.221 (e)

- As requested by the victim, does the victim advocate, qualified agency staff member, or qualified community-based organization staff member accompany and support the victim through the forensic medical examination process and investigatory interviews? ⊠ Yes □ No
- As requested by the victim, does this person provide emotional support, crisis intervention, information, and referrals? ⊠ Yes □ No

### 115.221 (f)

If the agency itself is not responsible for investigating allegations of sexual abuse, has the agency requested that the investigating agency follow the requirements of paragraphs (a) through (e) of this section? (N/A if the agency/facility is responsible for conducting criminal AND administrative sexual abuse investigations.) ⊠ Yes □ No □ NA

• Auditor is not required to audit this provision.

## 115.221 (h)

 If the agency uses a qualified agency staff member or a qualified community-based staff member for the purposes of this section, has the individual been screened for appropriateness to serve in this role and received education concerning sexual assault and forensic examination issues in general? (N/A if agency *always* makes a victim advocate from a rape crisis center available to victims.) □ Yes □ No ⊠ NA

### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: First Responders to a PREA Incident; and Memorandum of Agreement: The Connection Inc. and The Alliance To End Sexual Violence (formerly named CONNSACS) collectively address the requirements of Standard 115.221.

The part time medical contractor at the Eddy Center does not conduct forensic examinations for the facility. Resident victims of sexual abuse are transported to a local hospital for immediate care by a SANE/SAFE nurse. Interviews with staff confirm that resident victims of sexual abuse would receive timely access to medical treatment at no cost, including emergency treatment and crisis intervention services and the nature and scope of which are determined by a community medical and mental health practitioners according to their professional judgment.

An interview with the facility Director of Community Justice Services confirmed that in the last 12 months zero SANE/SAFE examination were performed on residents from Eddy Center. A review of information related to this standard and found in the PAQ dated May 30, 2019

submitted by the PREA Coordinator also confirmed zero SANE/SAFE examinations were performed on residents from Eddy Center.

The PREA Coordinator said that in the event of a sexual assault at the Eddy Center, the Connecticut State Police would be immediately contacted, and the resident would also be transported to a local hospital for a SANE/SAFE examination by a qualified nurse.

Victim advocacy is provided to residents via a MOU with The Alliance to End Sexual Violence (formerly known as CONNSACS). The advocacy organization has agreed to make available to the resident victim of sexual abuse a victim advocate from a rape crisis center. The victim advocate would accompany the resident victim of sexual abuse to a local hospital for care and provide support during the forensic examination and treatment of the resident. Victim advocacy would also extend to the police department forensic interview process. Moreover, The Alliance to End Sexual Violence has a contractual agreement to provide emotional support, crisis intervention, information, and referrals services to victims of sexual abuse and victimization.

Connections Inc. has made attempts to enter a MOU with the Connecticut State Police (CSP). The attempt made by the agency demonstrates a level of commitment by Connection Inc. to investigate allegations of sexual abuse and follow the uniform evidence protocol to maximize usable physical evidence for administrative or criminal proceeding and criminal prosecutions. The documented attempts demonstrate that Connections Inc. CT DOC has requested that the CSP follow the requirements of Standard 115.21 subsections (a) - (e). Based on the evidence provided to the Auditor, staff interviews (random and specialized), an interview with the Executive Director/PREA Coordinator, and a review of PREA related policies; Eddy Center met the requirements of Standard 115.221.

# Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: First Responders to a PREA Incident
- Memorandum of Agreement: The Connection Inc. and The Alliance To End Sexual Violence (formerly named CONNSACS)
- Memorandum to Connecticut State Police, Sergeant Jong Park Middletown, CT 06457
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator
- Interviews with staff (Random and Specialized)

# Standard 115.222: Policies to ensure referrals of allegations for investigations

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.222 (a)

- Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual abuse? ⊠ Yes □ No

### 115.222 (b)

- Does the agency have a policy and practice in place to ensure that allegations of sexual abuse or sexual harassment are referred for investigation to an agency with the legal authority to conduct criminal investigations, unless the allegation does not involve potentially criminal behavior? ⊠ Yes □ No
- Has the agency published such policy on its website or, if it does not have one, made the policy available through other means? ⊠ Yes □ No
- Does the agency document all such referrals? ⊠ Yes □ No

# 115.222 (c)

 If a separate entity is responsible for conducting criminal investigations, does the policy describe the responsibilities of both the agency and the investigating entity? (N/A if the agency/facility is responsible for conducting criminal investigations. See 115.221(a).) ⊠ Yes □ No □ NA

### 115.222 (d)

Auditor is not required to audit this provision.

### 115.222 (e)

Auditor is not required to audit this provision.

### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
  - **Does Not Meet Standard** (*Requires Corrective Action*)

### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does

 $\square$ 

not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA Review Policy and Procedure; The Connection Inc. PREA: First Responders to a PREA Incident; and The Connection Inc. PREA website collectively address the requirements of this standard.

The Connection Inc. ensures that an administrative or criminal investigation is completed for all allegations of sexual abuse. The Connection Inc. has policies in place that direct referrals of allegations for investigations to the appropriate investigative body. Administrative allegations are referred to the agency PREA Coordinator for investigation. Criminal allegations are referred to the Connecticut State Police for investigation and referral for prosecutable criminal behavior. By examination the Auditor determined that The Connection Inc. ensured that all administrative or criminal investigation were completed for all allegations of sexual harassment. The Auditor also confirmed that the agency published such policy on its website information relative to referrals of allegations for investigations. During the past 12 months, Eddy Center received 2 allegations of sexual harassment/sexual abuse 1 criminal allegation of sexual abuse **is still pending no finding has need communicated to PREA Coordinator**. Eddy Center met the requirements of Standard 115.222.

# Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA Review Policy and Procedure
- The Connection Inc. PREA: First Responders to a PREA Incident
- The Connection Inc. PREA website
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

# TRAINING AND EDUCATION

## Standard 115.231: Employee training

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.231 (a)

- Does the agency train all employees who may have contact with residents on: Its zero-tolerance policy for sexual abuse and sexual harassment? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: How to fulfill their responsibilities under agency sexual abuse and sexual harassment prevention, detection, reporting, and response policies and procedures? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: Residents' right to be free from sexual abuse and sexual harassment ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: The right of residents and employees to be free from retaliation for reporting sexual abuse and sexual harassment? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: The common reactions of sexual abuse and sexual harassment victims? ☑ Yes □ No
- Does the agency train all employees who may have contact with residents on: How to detect and respond to signs of threatened and actual sexual abuse? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: How to avoid inappropriate relationships with residents? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: How to communicate effectively and professionally with residents, including lesbian, gay, bisexual, transgender, intersex, or gender nonconforming residents? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: How to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities?
   Xes 
   No

#### 115.231 (b)

- Is such training tailored to the gender of the residents at the employee's facility? ⊠ Yes □ No
- Have employees received additional training if reassigned from a facility that houses only male residents to a facility that houses only female residents, or vice versa? ⊠ Yes □ No

#### 115.231 (c)

- Have all current employees who may have contact with residents received such training?
   ☑ Yes □ No
- Does the agency provide each employee with refresher training every two years to ensure that all employees know the agency's current sexual abuse and sexual harassment policies and procedures? ⊠ Yes □ No
- In years in which an employee does not receive refresher training, does the agency provide refresher information on current sexual abuse and sexual harassment policies? ⊠ Yes □ No

#### 115.231 (d)

 Does the agency document, through employee signature or electronic verification, that employees understand the training they have received? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: Training and Education Policy and Procedure; The Connection Inc. Training Prison Rape Elimination Act (PREA) PowerPoint; and 2018 – 2019 Training Acknowledgment Logs collectively address the requirements of Standard 115.231.

The Connection Inc. trains all employees regarding the facility and agency policies to include:

- Zero Tolerance Policy for sexual abuse and sexual harassment
- How to fulfill their responsibilities under agency sexual abuse and sexual harassment prevention, detection, reporting, and response policies and procedures
- Residents' right to be free from sexual abuse and sexual harassment
- The right of residents and employees to be free from retaliation for reporting sexual abuse and sexual harassment

- The dynamics of sexual abuse and sexual harassment in facility setting
- The common reactions of sexual abuse and sexual harassment victims
- How to detect and respond to signs of threatened and actual sexual abuse
- How to avoid inappropriate relationships with resident
- How to communicate effectively and professionally with residents that self-identify as lesbian, gay, bisexual, transgender, intersex, or gender nonconforming residents
- How to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities

An interview with the facility Director of Community Justice Services confirmed that all staff (custody and non-custody) are required to participate in in-service training that is tailored to the male population housed at Eddy Center. The Auditor also reviewed the PREA PowerPoint training and The Connection Inc. PREA acknowledgement forms to confirm that staff receive PREA training. The training includes requirements outlined in Standard 115.231. Training attendance sign-in sheets were reviewed by the Auditor to confirm staff's participation in training. Eddy Center staff are required to complete PREA training.

The facility Director of Community Justice Services confirmed that Eddy Center hosts trainings as well as distribute brochures and memos to staff to better explain PREA related issues, discuss a PREA related trend, and issue mandates to support a training initiative to enhance detection and prevention practices in the facility. In the past 12 months, the number of staff employed by the facility, who may have contact with residents, who were trained on the PREA requirements enumerated in Standard 115.231 was 14. Since the last audit, the number of staff employed by the facility, who may have contact with residents, who were trained or retrained on the PREA requirements since the last audit **was 35**. Interviews with random and specialized staff regarding Eddy Center PREA training confirmed that all staff sampled participated in training in the last two years. All staff confirmed that during the year Eddy Center issues PREA related memos to staff by email. Eddy Center met the requirements of Standard 115.231.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: Training and Education Policy and Procedure
- The Connection Inc. Training Prison Rape Elimination Act (PREA) PowerPoint
- 2018 2019 Training Acknowledgment Logs
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator
- Interviews with staff (Random and Specialized)

## Standard 115.232: Volunteer and contractor training

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.232 (a)

 Has the agency ensured that all volunteers and contractors who have contact with residents have been trained on their responsibilities under the agency's sexual abuse and sexual harassment prevention, detection, and response policies and procedures? ⊠ Yes □ No

#### 115.232 (b)

Have all volunteers and contractors who have contact with residents been notified of the agency's zero-tolerance policy regarding sexual abuse and sexual harassment and informed how to report such incidents (the level and type of training provided to volunteers and contractors shall be based on the services they provide and level of contact they have with residents)? ⊠ Yes □ No

#### 115.232 (c)

 Does the agency maintain documentation confirming that volunteers and contractors understand the training they have received? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: Training and Education Policy and Procedure; The Connection Inc. The Visitor Guide to PREA brochure; and Eddy Center Work Release Visitor Sign-In Sheet collectively address the policy requirement of Standard 115.232.

Eddy Center provides training to contractors in the form of PREA visitors guide. Upon receipt of training, contractors sign **quest sign acknowledgement f**orm confirming receipt of the training and acknowledging they understand the materials presented.

The development of the PREA PowerPoint presentation confirms the training is provided to contractors and volunteers. The training provided by Eddy Center does address the

responsibilities of contractors and volunteers to prevent, detect and report any allegation of sexual abuse or sexual harassment. Eddy Center met the requirement of Standard 115.232.

#### Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: Training and Education Policy and Procedure
- The Connection Inc. The Visitor Guide to PREA brochure
- Eddy Center Work Release Visitor Sign-In Sheet
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

## Standard 115.233: Resident education

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.233 (a)

- During intake, do residents receive information explaining: The agency's zero-tolerance policy regarding sexual abuse and sexual harassment? ⊠ Yes □ No
- During intake, do residents receive information explaining: How to report incidents or suspicions of sexual abuse or sexual harassment? ⊠ Yes □ No
- During intake, do residents receive information explaining: Their rights to be free from retaliation for reporting such incidents? ⊠ Yes □ No
- During intake, do residents receive information regarding agency policies and procedures for responding to such incidents? ⊠ Yes □ No

#### 115.233 (b)

 Does the agency provide refresher information whenever a resident is transferred to a different facility? ⊠ Yes □ No

#### 115.233 (c)

- Does the agency provide resident education in formats accessible to all residents, including those who: Are limited English proficient? ⊠ Yes □ No
- Does the agency provide resident education in formats accessible to all residents, including those who: Are deaf? ⊠ Yes □ No

- Does the agency provide resident education in formats accessible to all residents, including those who: Are visually impaired? ⊠ Yes □ No
- Does the agency provide resident education in formats accessible to all residents, including those who: Are otherwise disabled? ⊠ Yes □ No
- Does the agency provide resident education in formats accessible to all residents, including those who: Have limited reading skills? ⊠ Yes □ No

#### 115.233 (d)

Does the agency maintain documentation of resident participation in these education sessions?
 ☑ Yes □ No

#### 115.233 (e)

 In addition to providing such education, does the agency ensure that key information is continuously and readily available or visible to residents through posters, resident handbooks, or other written formats? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: Training and Education Policy and Procedure; The Connection Inc. American with Disabilities Policy and Procedure; The Connection Inc. Client Guide to PREA (Spanish and English); The Connection Inc. Intake Client Acknowledgement form (Spanish and English); The Alliance to End Sexual Violence (formerly known as CONNSACS) Regional Map of facilities; Eddy Center Resident Handbook; and PREA Posters collectively address the policy requirements of Standard 115.233.

Likewise, The Connection Inc. policies dictate that a receiving facility provides PREA training upon receiving a resident assigned to the facility including those who are limited English proficient (LEP), deaf, visually impaired, physically or cognitive disabilities or residents who

have limited reading skills. Resident education is a mandated requirement for each Connection Inc. facility and it mandates that residents view the Resident Handbook and PREA documents and are informed of the agency's zero-tolerance policy, a resident's right to be free from sexual abuse and sexual harassment and to be free from retaliation for reporting allegations of sexual abuse/sexual harassment. Residents interviewed stated that each was provided a Resident Handbook in a language they understood. Residents sign acknowledgement forms after receiving PREA education.

Additionally, each resident interviewed could describe multiple ways to report sexual abuse or sexual harassment. All resident (100%) confirmed that The Connection Inc. post throughout the facility reporting options for residents. Residents interviewed were also aware of multiple PREA reporting methods which included inform staff, use the PREA hotline numbers, file a grievance or third-party reporting. The Auditor observed during her tour PREA posters were displayed throughout the facility in prominent areas with phone numbers to call to report abuse. Eddy Center met the requirements of Standard 115.233.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: Training and Education Policy and Procedure
- The Connection Inc. American with Disabilities Policy and Procedure
- The Connection Inc. Client Guide to PREA (Spanish and English)
- The Connection Inc. Intake Client Acknowledgement form (Spanish and English)
- The Alliance to End Sexual Violence (formerly known as CONNSACS) Regional Map of facilities
- Eddy Center Resident Handbook
- PREA Posters observed by the Auditor
- Interview with the facility Director of Community Justice Services
- Interviews with residents (Random and Targeted)

# Standard 115.234: Specialized training: Investigations

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.234 (a)

In addition to the general training provided to all employees pursuant to §115.231, does the agency ensure that, to the extent the agency itself conducts sexual abuse investigations, its investigators receive training in conducting such investigations in confinement settings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.221(a).)

 $\boxtimes$  Yes  $\square$  No  $\square$  NA

#### 115.234 (b)

- Does this specialized training include: Techniques for interviewing sexual abuse victims? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.221(a).) ⊠ Yes □ No □ NA
- Does this specialized training include: Proper use of Miranda and Garrity warnings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.221(a).) ⊠ Yes □ No □ NA
- Does this specialized training include: Sexual abuse evidence collection in confinement settings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.221(a).) ⊠ Yes □ No □ NA

#### 115.234 (c)

#### 115.234 (d)

Auditor is not required to audit this provision.

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- □ **Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: Training and Education Policy and Procedure; and National Institute of Corrections Training certificates for employees collectively address the requirements of this standard.

Investigators received specialized training using course material from the National Institute of Corrections (NIC) entitled "Investigating Sexual Abuse in Confinement." This was verified through review of certificates of course completion, a staff interview, and review of the training course on NIC PREA Learning Center website. The training course included techniques for interviewing sexual abuse victims, proper use of Miranda and Garrity warnings, sexual abuse evidence collection in confinement settings, the role of an investigator in responding to sexual abuse, care for sexual assault victims in confinement, and evidence required to substantiate a case for administrative action. Training certificates of completion indicate training was completed by three (3) staff. The Connections Inc. has a system in place that provides multiple administrative investigators as a contingency plan in the absence of the primary investigator. Based upon the totality of interviews conducted and reviews of applicable policy and related documentation, Eddy Center exceeded the requirements of Standard 115.234.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: Training and Education Policy and Procedure
- National Institute of Corrections Training certificates for Kathleen Savion, Chief Program Officer
- National Institute of Corrections Training certificates for Susan Phillips, Director of Quality Assurance
- National Institute of Corrections Training certificates for Elissa Freidinger, PREA Coordinator/Quality Improvement
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

## Standard 115.235: Specialized training: Medical and mental health care

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.235 (a)

- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How to detect and assess signs of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)
   Yes □ No □ NA
- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How to preserve physical evidence of sexual abuse? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ⊠ Yes □ No □ NA

- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How to respond effectively and professionally to victims of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ⊠ Yes □ No □ NA
- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How and to whom to report allegations or suspicions of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)
   Xes 

   NA
   NA

#### 115.235 (b)

If medical staff employed by the agency conduct forensic examinations, do such medical staff receive appropriate training to conduct such examinations? (N/A if agency does not employ medical staff or the medical staff employed by the agency do not conduct forensic exams.)
 □ Yes □ No ⊠ NA

#### 115.235 (c)

 Does the agency maintain documentation that medical and mental health practitioners have received the training referenced in this standard either from the agency or elsewhere? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ⊠ Yes □ No □ NA

#### 115.235 (d)

- Do medical and mental health care practitioners employed by the agency also receive training mandated for employees by §115.231? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners employed by the agency.) ⊠ Yes □ No □ NA
- Do medical and mental health care practitioners contracted by and volunteering for the agency also receive training mandated for contractors and volunteers by §115.232? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners contracted by or volunteering for the agency.) ⊠ Yes □ No □ NA

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Eddy Center does not employ mental health staff. Eddy Center has one part-time contractor. The contractor completed general PREA education as mandated in Standard 115.231. As mandated in this standard, the contractor had not completed specialized medical training before the onsite portion of the audit. The agency does not employ mental health staff. The part-time medical staff person does not conduct forensic exams. After completion of a corrective action, Eddy Center met the requirements of Standard 115.235.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator
- Sample: documentation of completion of specialized training for the contractor

## **Corrective Action:**

While the contractor completed general PREA training the part-time medical contractor had not completed specialized training. The agency corrected this problem by having the medical contractor complete specialized training as indicated in Standard 115.235 and providing the Auditor with documented evidence of the completed training. Corrected

# SCREENING FOR RISK OF SEXUAL VICTIMIZATION AND ABUSIVENESS

## Standard 115.241: Screening for risk of victimization and abusiveness

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.241 (a)

- Are all residents assessed during an intake screening for their risk of being sexually abused by other residents or sexually abusive toward other residents? ⊠ Yes □ No
- Are all residents assessed upon transfer to another facility for their risk of being sexually abused by other residents or sexually abusive toward other residents? ⊠ Yes □ No

#### 115.241 (b)

Do intake screenings ordinarily take place within 72 hours of arrival at the facility?
 ☑ Yes □ No

#### 115.241 (c)

Are all PREA screening assessments conducted using an objective screening instrument?
 ☑ Yes □ No

#### 115.241 (d)

- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: Whether the resident has a mental, physical, or developmental disability? ⊠ Yes □ No
- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: The physical build of the resident? Ves No
- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: Whether the resident has previously been incarcerated?
   ☑ Yes □ No
- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: Whether the resident's criminal history is exclusively nonviolent?
   ☑ Yes □ No
- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: Whether the resident has prior convictions for sex offenses against an adult or child? ⊠ Yes □ No
- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: Whether the resident is or is perceived to be gay, lesbian, bisexual, transgender, intersex, or gender nonconforming (the facility affirmatively asks the resident about his/her sexual orientation and gender identity AND makes a subjective determination based on the screener's perception whether the resident is gender non-conforming or otherwise may be perceived to be LGBTI)? Image: Yes Image: No
- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: Whether the resident has previously experienced sexual victimization? ⊠ Yes □ No
- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: The resident's own perception of vulnerability? ⊠ Yes □ No

#### 115.241 (e)

 In assessing residents for risk of being sexually abusive, does the initial PREA risk screening consider, when known to the agency: prior acts of sexual abuse? ⊠ Yes □ No

- In assessing residents for risk of being sexually abusive, does the initial PREA risk screening consider, when known to the agency: prior convictions for violent offenses?  $\boxtimes$  Yes  $\Box$  No
- In assessing residents for risk of being sexually abusive, does the initial PREA risk screening consider, when known to the agency: history of prior institutional violence or sexual abuse?  $\boxtimes$  Yes  $\square$  No

#### 115.241 (f)

Within a set time period not more than 30 days from the resident's arrival at the facility, does the facility reassess the resident's risk of victimization or abusiveness based upon any additional, relevant information received by the facility since the intake screening?  $\boxtimes$  Yes  $\Box$  No

#### 115.241 (g)

- Does the facility reassess a resident's risk level when warranted due to a: Referral? •  $\boxtimes$  Yes  $\square$  No
- Does the facility reassess a resident's risk level when warranted due to a: Request?  $\boxtimes$  Yes  $\square$  No
- Does the facility reassess a resident's risk level when warranted due to a: Incident of sexual abuse?  $\boxtimes$  Yes  $\square$  No
- Does the facility reassess a resident's risk level when warranted due to a: Receipt of additional information that bears on the resident's risk of sexual victimization or abusiveness?  $\boxtimes$  Yes  $\square$  No

#### 115.241 (h)

Is it the case that residents are not ever disciplined for refusing to answer, or for not disclosing complete information in response to, questions asked pursuant to paragraphs (d)(1), (d)(7), (d)(8), or (d)(9) of this section?  $\boxtimes$  Yes  $\square$  No

#### 115.241 (i)

Has the agency implemented appropriate controls on the dissemination within the facility of responses to questions asked pursuant to this standard in order to ensure that sensitive information is not exploited to the resident's detriment by staff or other residents?  $\boxtimes$  Yes  $\Box$  No

#### Auditor Overall Compliance Determination

- $\square$ 
  - **Exceeds Standard** (Substantially exceeds requirement of standards)
- $\mathbf{X}$ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- $\square$ **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; Risk for Sexual Victimization or Abusiveness Tool; and PREA Introduction Script (English and Spanish) collectively address the requirements of this standard.

Agency policies mandate that all intake screening is conducted within 72 hours of arrival. Review of twenty-eight (28) random and targeted files were sampled to confirm compliance with Standard 115.241 during the onsite portion of the audit. The Connection Inc. Risk for Sexual Victimization or Abusiveness Tool contained all questions required by the standard and included assessment considerations criteria to assess residents for risk of sexual victimization. The instrument also considers prior acts of sexual abuse, prior convictions for violent offenses and any history of prior institutional violence of sexual abuse.

Interviews with staff confirmed their understanding that within 30 days from the resident's arrival at the facility the resident would undergo a reassessment for risk of victimization or abusiveness based upon new information that could impact the resident's risk of sexual victimization or abusiveness. An interview with the facility Director of Community Justice Services confirmed that Eddy Center does not discipline residents for refusing to answer, or for not disclosing complete information in response to questions asked.

The PREA Coordinator advised that during the previous 12 months there were 247 residents entering Eddy Center, each was screened for risk of victimization or abusiveness. The number of residents that stayed longer than 30 days and reassessed was 113. The same information was contained in Standard 115.241 of the PAQ, dated May 30, 2019. Based on random and targeted staff interviews, and sampling 28 institutional intake forms Eddy Center meets the requirements outlined in Standard 115.241.

#### Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- Risk for Sexual Victimization or Abusiveness Tool
- PREA Introduction Script (English and Spanish)
- Interview with the facility Director of Community Justice Services
- Interview with Client Service Aide
- Interview with Case Manager
- Interviews with residents (Random and Targeted)

## Standard 115.242: Use of screening information

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.242 (a)

- Does the agency use information from the risk screening required by § 115.241, with the goal of keeping separate those residents at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Housing Assignments? ⊠ Yes □ No
- Does the agency use information from the risk screening required by § 115.241, with the goal of keeping separate those residents at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Bed assignments? ⊠ Yes □ No
- Does the agency use information from the risk screening required by § 115.241, with the goal of keeping separate those residents at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Work Assignments? ⊠ Yes □ No
- Does the agency use information from the risk screening required by § 115.241, with the goal of keeping separate those residents at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Education Assignments? ☑ Yes □ No
- Does the agency use information from the risk screening required by § 115.241, with the goal of keeping separate those residents at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Program Assignments? ⊠ Yes □ No

#### 115.242 (b)

■ Does the agency make individualized determinations about how to ensure the safety of each resident? ⊠ Yes □ No

#### 115.242 (c)

- When deciding whether to assign a transgender or intersex resident to a facility for male or female residents, does the agency consider on a case-by-case basis whether a placement would ensure the resident's health and safety, and whether a placement would present management or security problems (NOTE: if an agency by policy or practice assigns residents to a male or female facility on the basis of anatomy alone, that agency is not in compliance with this standard)? ⊠ Yes □ No
- When making housing or other program assignments for transgender or intersex residents, does the agency consider on a case-by-case basis whether a placement would ensure the resident's health and safety, and whether a placement would present management or security problems? ⊠ Yes □ No

#### 115.242 (d)

 Are each transgender or intersex resident's own views with respect to his or her own safety given serious consideration when making facility and housing placement decisions and programming assignments? ⊠ Yes □ No

#### 115.242 (e)

 Are transgender and intersex residents given the opportunity to shower separately from other residents? ⊠ Yes □ No

#### 115.242 (f)

- Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex residents, does the agency always refrain from placing: lesbian, gay, and bisexual residents in dedicated facilities, units, or wings solely on the basis of such identification or status? (N/A if the agency has a dedicated facility, unit, or wing solely for the placement of LGBT or I residents pursuant to a consent decree, legal settlement, or legal judgement.) ⊠ Yes □ No □ NA
- Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex residents, does the agency always refrain from placing: intersex residents in dedicated facilities, units, or wings solely on the basis of such identification or status? (N/A if the agency has a dedicated facility, unit, or wing solely for the placement of LGBT or I residents pursuant to a consent decree, legal settlement, or legal judgement.)
   Yes □ No □ NA

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure and the Risk for Sexual Victimization or Abusiveness Tool both address the requirements of this standard.

The Connection Inc. policies address how the agency will use information from the risk screening to inform housing, job assignments, education and bed location to keep residents with a history of abusiveness from those residents with a history of victimizations. An interview with a PREA Program Manager, Program Director and the facility Director of Community Justice Services all confirmed that Eddy Center makes individualized determinations about how to ensure the safety of each resident using information from the risk screening in order to make informed decisions in the matters of housing, work, education, and program assignments.

Further, in making determinations for other housing and programmatic assignments, the Program Manager and facility Director of Community Justice Services both confirm that the facility will consider on a case-by-case basis whether a placement would ensure the resident's health and safety, and whether the placement would present management or security problems. The sexual victimization survey is used by Eddy Center to inform and document appropriate housing and placement decisions and consideration for a transgender or intersex resident's own view with respect to his own safety. At the time of the audit there were zero self-identified bisexual, transgender or intersex residents housed at Eddy Center. During the facility tour the Auditor found no segregated facilities, units, or wings used to house gay, bisexual, transgender, or intersex residents on the sole basis of such identification or status. Based on staff and resident interviews, examination of intake screening forms, a review of applicable policy, and related documentation; Eddy Center meets the requirements outlined in Standard 115.242.

#### Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- Risk for Sexual Victimization or Abusiveness Tool
- Facility tour
- Interview with the facility Director of Community Justice Services
- Interview with Program Manager
- Interviews with residents (Random and Targeted)

# REPORTING

## Standard 115.251: Resident reporting

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

## 115.251 (a)

- Does the agency provide multiple internal ways for residents to privately report: Retaliation by other residents or staff for reporting sexual abuse and sexual harassment? ⊠ Yes □ No
- Does the agency provide multiple internal ways for residents to privately report: Staff neglect or violation of responsibilities that may have contributed to such incidents? ⊠ Yes □ No

#### 115.251 (b)

- Does the agency also provide at least one way for residents to report sexual abuse or sexual harassment to a public or private entity or office that is not part of the agency? ⊠ Yes □ No
- Is that private entity or office able to receive and immediately forward resident reports of sexual abuse and sexual harassment to agency officials? ⊠ Yes □ No
- Does that private entity or office allow the resident to remain anonymous upon request?
   ☑ Yes □ No

#### 115.251 (c)

- Do staff members accept reports of sexual abuse and sexual harassment made verbally, in writing, anonymously, and from third parties? ⊠ Yes □ No
- Do staff members promptly document any verbal reports of sexual abuse and sexual harassment? ⊠ Yes □ No

#### 115.251 (d)

 Does the agency provide a method for staff to privately report sexual abuse and sexual harassment of residents? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: Avenues of Reporting Allegations Policy and Procedure; The Connection Inc. PREA: First Responders to a PREA Incident; The Connection Inc. Client Guide to PREA (Spanish and English) and Eddy Center Resident Handbook collectively address the requirements of Standard 115.251. The Connection Inc. policy delineated multiple ways for residents to privately report sexual abuse, sexual harassment, retaliation by other residents or staff reporting sexual abuse and sexual harassment.

During the facility tour the Auditor noted on display was information advising residents about multiple ways for them to report sexual abuse or sexual harassment such as posters, 24-hour hotline numbers, and telephone number to the local authorities (external entity). The connecticut State Police accepts calls from residents alleging sexual abuse or sexual harassment and immediately forward resident reports of sexual abuse and sexual harassment to Connection Inc., allowing the resident to remain anonymous if requested.

The Resident Handbook informs residents about the grievance process and multiple ways to report abuse. Residents (random and targeted) were all aware of several ways to report sexual abuse or sexual harassment to include third-party reporting and verbally informing an Eddy Center staff member. Staff interviewed understood they should accept verbal reports of sexual abuse or sexual harassment, document the incident and report the allegations to a supervisor immediately. Eddy Center staff, family, and friends may also utilize the hotline numbers to report an allegation privately. Staff interviewed indicated a willingness to privately report sexual abuse or sexual harassment by telephone to an Eddy Center supervisor. Further, interviews with staff also indicate they understand they must accept all reports and they are responsible for immediately reporting all allegations and document the incident in an incident report. Eddy Center met the requirements of Standard 115.251.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: Avenues of Reporting Allegations Policy and Procedure
- The Connection Inc. PREA: First Responders to a PREA Incident
- The Connection Inc. Client Guide to PREA (Spanish and English)
- Eddy Center Resident Handbook
- THE ALLIANCE TO END SEXUAL VIOLENCE (FORMERLY KNOWN AS CONNSACS) Regional Map of Facilities
- THE ALLIANCE TO END SEXUAL VIOLENCE (FORMERLY KNOWN AS CONNSACS)
   Info Sheet
- PREA Posters
- Facility tour
- Interview with the facility Director of Community Justice Services
- Interviews with residents (Random and Targeted)
- Interviews with staff (Random and Specialized)

# Standard 115.252: Exhaustion of administrative remedies

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.252 (a)

 Is the agency exempt from this standard? NOTE: The agency is exempt ONLY if it does not have administrative procedures to address resident grievances regarding sexual abuse. This does not mean the agency is exempt simply because a resident does not have to or is not ordinarily expected to submit a grievance to report sexual abuse. This means that as a matter of explicit policy, the agency does not have an administrative remedies process to address sexual abuse. ⊠ Yes □ No

#### 115.252 (b)

- Does the agency permit residents to submit a grievance regarding an allegation of sexual abuse without any type of time limits? (The agency may apply otherwise-applicable time limits to any portion of a grievance that does not allege an incident of sexual abuse.) (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA
- Does the agency always refrain from requiring a resident to use any informal grievance process, or to otherwise attempt to resolve with staff, an alleged incident of sexual abuse? (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA

#### 115.252 (c)

- Does the agency ensure that: A resident who alleges sexual abuse may submit a grievance without submitting it to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA
- Does the agency ensure that: Such grievance is not referred to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA

#### 115.252 (d)

- Does the agency issue a final agency decision on the merits of any portion of a grievance alleging sexual abuse within 90 days of the initial filing of the grievance? (Computation of the 90-day time period does not include time consumed by residents in preparing any administrative appeal.) (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA
- If the agency determines that the 90-day timeframe is insufficient to make an appropriate decision and claims an extension of time (the maximum allowable extension of time to respond is 70 days per 115.252(d)(3)), does the agency notify the resident in writing of any such extension and provide a date by which a decision will be made? (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA
- At any level of the administrative process, including the final level, if the resident does not receive a response within the time allotted for reply, including any properly noticed extension,

may a resident consider the absence of a response to be a denial at that level? (N/A if agency is exempt from this standard.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA

#### 115.252 (e)

- Are those third parties also permitted to file such requests on behalf of residents? (If a third-party files such a request on behalf of a resident, the facility may require as a condition of processing the request that the alleged victim agree to have the request filed on his or her behalf, and may also require the alleged victim to personally pursue any subsequent steps in the administrative remedy process.) (N/A if agency is exempt from this standard.)
   Xes INO INA
- If the resident declines to have the request processed on his or her behalf, does the agency document the resident's decision? (N/A if agency is exempt from this standard.)
   ☑ Yes □ No □ NA

#### 115.252 (f)

- Has the agency established procedures for the filing of an emergency grievance alleging that a resident is subject to a substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA
- After receiving an emergency grievance alleging a resident is subject to a substantial risk of imminent sexual abuse, does the agency immediately forward the grievance (or any portion thereof that alleges the substantial risk of imminent sexual abuse) to a level of review at which immediate corrective action may be taken? (N/A if agency is exempt from this standard.).
   Xes 

   No
   NA
- After receiving an emergency grievance described above, does the agency provide an initial response within 48 hours? (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA
- After receiving an emergency grievance described above, does the agency issue a final agency decision within 5 calendar days? (N/A if agency is exempt from this standard.)
   ☑ Yes □ No □ NA
- Does the initial response and final agency decision document the agency's determination whether the resident is in substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA
- Does the agency's final decision document the agency's action(s) taken in response to the emergency grievance? (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA

#### 115.252 (g)

If the agency disciplines a resident for filing a grievance related to alleged sexual abuse, does it do so ONLY where the agency demonstrates that the resident filed the grievance in bad faith?
 (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. Client Complaint/Grievance Policy and Procedure form; The Connection Inc. Compliant/Grievance Process – Client Acknowledgement form (English and Spanish); The Connection Inc. Your Rights as a Client document (English and Spanish); The Connection Inc. Client Complaint/Grievance Process Summary (English and Spanish); The Connection Inc. Client Grievance Form (English and Spanish); and Eddy Center Resident Handbook Collectively address the requirements of this standard.

The Connection Inc. has an administrative process to address resident grievances regarding sexual abuse. Time limits are imposed on general grievances. PREA related grievances have no time limit nor is the resident compelled to resolve his grievance through informal channels. Case Managers at the facility confirmed that PREA related grievance have no time limit and informal resolution is not a requirement for this type of grievance. The facility does not impose a time limit on when a resident may submit a grievance regarding an allegation of sexual abuse. A resident can submit a grievance any time regardless of when the incident is alleged to have occurred. The facility Director of Community Justice Services confirmed that Connection Inc. does impose timelines for any portion of a grievance that does not allege an incident of sexual abuse.

Random staff interviews indicate that Eddy Center ensures that:

 Residents who allege sexual abuse may submit the grievance without submitting it to a staff member who is involved in the allegation. Grievance forms can be obtained from a Case Manager, the PREA Coordinator or ask any staff members; residents are free to mail a grievance directly to the agency PREA Coordinator, CEO, and/or the Connecticut Department of Corrections decision-makers.

• The facility Director of Community Justice Services confirmed during his interview that a grievance alleging a staff member would not be referred to the staff member who is the subject of the complaint. The Connection Inc. shall issue a final decision on the merits of the allegation abuse within 90 days of the initial filing of the grievance.

## Filing Grievance:

- Staff interviews confirm that if a resident file a grievance, the facility issues a final decision on the merits of any portion of a grievance alleging sexual abuse within 90 days of the initial filing of the grievance. The facility Director of Community Justice Services indicated zero grievances were filed for the past 12 months on PREA related issues.
- An interview with the PREA Coordinator indicated that computation of the 90-day time period does not include time consumed by residents in preparing any administrative appeal.
- The Connection Inc. policy requires Eddy Center to notify the resident in writing when the facility request an extension.

#### Third Parties:

- Third parties, including fellow residents, staff members, family members, attorneys, and outside advocates, are permitted to assist a resident in filing requests for administrative remedies relating to allegations of sexual abuse, and also permitted to file requests on behalf of the resident.
- If a third party files a request on behalf of a resident, the facility will require as a condition of processing the request that the alleged victim agree to have the request filed on his or her behalf, and may also require the alleged victim to personally pursue any subsequent steps in the administrative remedy process.

## Emergency Grievances:

• Eddy Center has established procedures for filing emergency grievances alleging that a resident is subject to a substantial risk of imminent sexual abuse. An emergency grievance would require immediate notification of the facility Director of Community Justice Services, PREA Coordinator, and CEO. The facility would safeguard the resident and investigate the allegations.

 Staff (100%) interviews confirmed that if the Eddy Center received an emergency grievance alleging a resident was at substantial risk of imminent sexual abuse, the staff would immediately forward the grievance for investigations to the facility Director of Community Justice Services. The facility Director of Community Justice Services confirmed his awareness of the level of review at which immediate corrective action may be taken, the initial response time (48 hours) and the issuance of the final decision within 5 calendar days; as well as his responsibility to inform the agency PREA Coordinator. The Connection Inc. indicates that the agency's determination shall be documented coupled with any actions taken by Eddy Center in response to the emergency grievance.

Eddy Center met the requirements of Standard 115.252.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. Client Complaint/Grievance Policy and Procedure form
- The Connection Inc. Compliant/Grievance Process Client Acknowledgement form (English and Spanish)
- The Connection Inc. Your Rights as a Client document (English and Spanish)
- The Connection Inc. Client Complaint/Grievance Process Summary (English and Spanish)
- The Connection Inc. Client Grievance Form (English and Spanish)
- Eddy Center Resident Handbook
- Interview with the facility Director of Community Justice Services
- Interview with the PREA Coordinator
- Interviews with staff (Random and Specialized)
- Interviews with residents (Random and Targeted)

## Standard 115.253: Resident access to outside confidential support services

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.253 (a)

- Does the facility provide residents with access to outside victim advocates for emotional support services related to sexual abuse by giving residents mailing addresses and telephone numbers, including toll-free hotline numbers where available, of local, State, or national victim advocacy or rape crisis organizations? ⊠ Yes □ No
- Does the facility enable reasonable communication between residents and these organizations and agencies, in as confidential a manner as possible? ⊠ Yes □ No

■ Does the facility inform residents, prior to giving them access, of the extent to which such communications will be monitored and the extent to which reports of abuse will be forwarded to authorities in accordance with mandatory reporting laws? ⊠ Yes □ No

#### 115.253 (c)

- Does the agency maintain or attempt to enter into memoranda of understanding or other agreements with community service providers that are able to provide residents with confidential emotional support services related to sexual abuse? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: Avenues of Reporting PREA Allegations Policy and Procedure; The Connection Inc. Client Guide to PREA (Spanish and English); and Memorandum of Agreement: The Connection Inc. and The Alliance To End Sexual Violence collectively address the requirements of Standard 115.253.

The Eddy Center provides residents with access to outside victim advocates for emotional support services related to sexual abuse. The Connection Inc. and The Alliance To End Sexual Violence have a contractual agreement to provide residents with confidential emotional support service, hospital accompaniment and referrals related to sexual violence and a SAFE/SANE exam.

The Eddy Center enables reasonable communication between residents and these organizations and agencies, in as confidential a manner as possible by providing toll free, unmonitored telephonic communication through counseling services and providing to residents the mailing addresses of area victim advocacy and rape crisis organizations. Each resident confirmed that they knew where to go in the living areas to obtain more information about

outside support services. After a review of applicable policy, related documentation, staff and resident interviews; Eddy Center met the requirements of Standard 115.253.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: Avenues of Reporting PREA Allegations Policy and Procedure
- The Connection Inc. Client Guide to PREA (Spanish and English)
- Memorandum of Agreement: The Connection Inc. and The Alliance To End Sexual Violence
- THE ALLIANCE TO END SEXUAL VIOLENCE (FORMERLY KNOWN AS CONNSACS) Regional Map of facilities
- THE ALLIANCE TO END SEXUAL VIOLENCE (FORMERLY KNOWN AS CONNSACS) Info Sheet
- Eddy Center Resident Handbook
- PREA Posters
- Interview with the facility Director of Community Justice Services
- Interview with the PREA Coordinator
- Interview with residents (random and targeted)
- Interview with staff (random)
- Interview with THE ALLIANCE TO END SEXUAL VIOLENCE (FORMERLY KNOWN AS CONNSACS) representative (attempted)

## Standard 115.254: Third-party reporting

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.254 (a)

- Has the agency established a method to receive third-party reports of sexual abuse and sexual harassment? ⊠ Yes □ No
- Has the agency distributed publicly information on how to report sexual abuse and sexual harassment on behalf of a resident? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- $\times$
- **Meets Standard** (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: First Responders to a PREA Incident; The Connection Inc. The Visitor Guide to PREA (English and Spanish); The Connection Inc. PREA website page; and Eddy Center Resident Handbook collectively address the policy requirements of Standard 115.254.

The Connection Inc. has established a statewide toll free PREA Hotline number to receive third-party reports of sexual abusive behavior. This toll-free number was posted on every living unit in Eddy Center. This same number is publicly provided to friends and family of residents to facilitate third-party reporting of sexual abuse and sexual harassment on behalf of a resident at Eddy Center.

The Connection Inc. also has page to on its website for friends and families to third-party report sexual abuse or sexual harassment. The Auditor interview of random and targeted residents indicated an awareness of third-party reporting methods (100%). The hotline numbers 1-888-999-5545 (ENGLISH) and 1-888-568-8332 (SPANISH) were prominently displayed in each living unit. In addition, the hotlines numbers to the State of Connecticut Department of Correction PREA Investigation Unit 770-743-7783 and the Connecticut Inc. PREA Coordinator at 860-343-5500 ext.1853 or 860-740-3890 were also made available. These same numbers were also found in the Resident Handbook. Eddy Center met the requirements of Standard 115.254.

#### Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: First Responders to a PREA Incident
- The Connection Inc. The Visitor Guide to PREA (English and Spanish)
- The Connection Inc. PREA website page
- Eddy Center Resident Handbook
- PREA posters
- Facility tour by the Auditor
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator
- Interview with residents (Random and Targeted)
- Interview with staff (Random and Specialized)
- Interview with THE ALLIANCE TO END SEXUAL VIOLENCE (FORMERLY KNOWN AS CONNSACS) representative (attempted)

# OFFICIAL RESPONSE FOLLOWING A RESIDENT REPORT

## Standard 115.261: Staff and agency reporting duties

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.261 (a)

- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether or not it is part of the agency? ☑ Yes □ No
- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding retaliation against residents or staff who reported an incident of sexual abuse or sexual harassment? ⊠ Yes □ No
- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding any staff neglect or violation of responsibilities that may have contributed to an incident of sexual abuse or sexual harassment or retaliation?
   Xes 
   No

#### 115.261 (b)

 Apart from reporting to designated supervisors or officials, do staff always refrain from revealing any information related to a sexual abuse report to anyone other than to the extent necessary, as specified in agency policy, to make treatment, investigation, and other security and management decisions? ⊠ Yes □ No

#### 115.261 (c)

- Unless otherwise precluded by Federal, State, or local law, are medical and mental health practitioners required to report sexual abuse pursuant to paragraph (a) of this section?
   Xes 
   No
- Are medical and mental health practitioners required to inform residents of the practitioner's duty to report, and the limitations of confidentiality, at the initiation of services? ⊠ Yes □ No

#### 115.261 (d)

 If the alleged victim is under the age of 18 or considered a vulnerable adult under a State or local vulnerable persons statute, does the agency report the allegation to the designated State or local services agency under applicable mandatory reporting laws? ⊠ Yes □ No

#### 115.261 (e)

■ Does the facility report all allegations of sexual abuse and sexual harassment, including thirdparty and anonymous reports, to the facility's designated investigators? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: First Responders to a PREA Incident; and The Connection Inc. PREA: Protection and Retaliation Policy and Procedure collectively address the requirements of Standard 115.261.

The Connection Inc. policy requires staff to immediately report any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment; retaliation against residents or staff who reported such an incident; and any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation that occurred at Eddy Center. Interviews with the facility Director of Community Justice Services and the agency PREA Coordinator confirmed that staff is also prohibited from revealing any information related to a sexual abuse report to anyone other than to the extent necessary, as specified in applicable directives, to make treatment, investigation, and other security and management decisions.

According to the facility Director of Community Justice Services, Eddy Center does not accept residents under the age of 18. Further, Eddy Center reports all allegations of sexual abuse and sexual harassment including third party and anonymous reports to the agency PREA Coordinator to initiate the investigative process. Eddy Center met Standard 115.261.

#### Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: First Responders to a PREA Incident
- The Connection Inc. PREA: Protection and Retaliation Policy and Procedure
- Eddy Center Resident Handbook
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

## Standard 115.262: Agency protection duties

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.262 (a)

 When the agency learns that a resident is subject to a substantial risk of imminent sexual abuse, does it take immediate action to protect the resident? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: First Responders to a PREA Incident; and Eddy Center Resident Handbook collectively address the requirements of Standard 115.262.

In the past 12 months, zero times the agency or facility determined that a resident was subject to a substantial risk of imminent sexual abuse. In an interview with the facility Director of Community Justice Services, he confirmed that when the agency or facility learns that a resident is subject to a substantial risk of imminent sexual abuse, it takes immediate action to protect the resident (i.e., it takes some action to assess and implement appropriate protective measures without unreasonable delay).

Random and specialized staff (100%) interviewed confirmed that they are required to take immediate action to safeguard a resident at substantial risk of imminent sexual abuse. Staff interviews also validated their understanding to take immediate action to keep resident victims of sexual abuse safe from the abuser and document the incident. Individual interviews with the facility Director of Community Justice Services and the agency PREA Coordinator, both indicated zero residents were the subject of a substantial risk of imminent danger of being sexually victimized that required immediate action. Based on evidence provided and staff interviews, Eddy Center met the requirements of Standard 115.262.

#### Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: First Responders to a PREA Incident
- Eddy Center Resident Handbook
- Interview with staff (Random and Specialized)
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

## Standard 115.263: Reporting to other confinement facilities

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.263 (a)

 Upon receiving an allegation that a resident was sexually abused while confined at another facility, does the head of the facility that received the allegation notify the head of the facility or appropriate office of the agency where the alleged abuse occurred? ⊠ Yes □ No

#### 115.263 (b)

Is such notification provided as soon as possible, but no later than 72 hours after receiving the allegation? ⊠ Yes □ No

#### 115.263 (c)

• Does the agency document that it has provided such notification?  $\boxtimes$  Yes  $\Box$  No

#### 115.263 (d)

■ Does the facility head or agency office that receives such notification ensure that the allegation is investigated in accordance with these standards? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does

not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure and The Connection Inc. PREA: First Responders to a PREA Incident both address the requirements of Standard 115.263.

The facility Director of Community Justice Services confirmed during his interview that upon receiving the notification that a resident was sexually abused while confined at another facility he would notify the agency PREA Coordinator in order for her to notify the head of the facility or the appropriate office of the agency where the abuse occurred after 72 hours after receiving the allegations. The PREA Coordinator confirmed that during the past 12 months, the number of allegations the facility received that a resident was abused while confined at another facility was one as indicated in the PAQ dated May 30, 2019.

Further, the facility Director of Community Justice Services also confirmed that upon notification of sexual abuse allegation the agency PREA Coordinator would initiate an investigation to gather preliminary information. Based on interviews, review of applicable policy and related documentation, Eddy Center met Standard 115.263.

#### Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: First Responders to a PREA Incident
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

## Standard 115.264: Staff first responder duties

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.264 (a)

- Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Separate the alleged victim and abuser?
   ☑ Yes □ No
- Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Preserve and protect any crime scene until appropriate steps can be taken to collect any evidence? ⊠ Yes □ No
- Upon learning of an allegation that a resident was sexually abused, is the first security staff
  member to respond to the report required to: Request that the alleged victim not take any
  actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth,
  changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred
  within a time period that still allows for the collection of physical evidence? ⊠ Yes □ No

Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Ensure that the alleged abuser does not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence? ⊠ Yes □ No

#### 115.264 (b)

 If the first staff responder is not a security staff member, is the responder required to request that the alleged victim not take any actions that could destroy physical evidence, and then notify security staff? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure and The Connection Inc. PREA: First Responders to a PREA Incident both address the requirement of Standard 115.264. The Connection Inc. policy mandates that staff should, upon learning of an allegation that a resident was sexually abused, **as the first responder safeguard the victim and at the same time separate the victim from the abuser and secure the crime scene.** Interviews with staff (random and specialized) (100%) confirmed that each staff member understood their responsibility as a first responder as outlined in Standard 115.264. During the past 12 months, the number of allegations the facility received that a resident was sexually abused while confined at the facility two (2). Eddy Center met the requirements of Standard 115.264.

#### Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: First Responders to a PREA Incident
- Interviews with staff (Random and Specialized)
- Interviews with first responders

- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

## Standard 115.265: Coordinated response

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.265 (a)

 Has the facility developed a written institutional plan to coordinate actions among staff first responders, medical and mental health practitioners, investigators, and facility leadership taken in response to an incident of sexual abuse? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure and The Connection Inc. PREA: First Responders to a PREA Incident both address the requirement of Standard 115.265. Eddy Center has developed a written facility plan to coordinate response actions. The Connection Inc. policy specifies the guidelines and procedures that prevent sexual abuse/sexual assault and provides for prompt and effective intervention, in the event abuse or assault occurs. The policy also includes procedures for the investigation, discipline and prosecution of the assailant or abuser. The policy provides response protocol that details first responder duties, reporting procedures, physical evidence collection/preservation, and leadership responsibilities. Further, interviews random staff confirms understanding of their responsibility in a coordinated response among staff first responders, and facility leadership taken in response to an incident of sexual abuse. Eddy Center met the requirements of Standard 115.265.

## Policy, Materials, Interviews and Other Evidence Reviewed

Pre-audit Questionnaire

- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: First Responders to a PREA Incident
- Interviews with staff (Random and Specialized)
- Interview with first responders
- Interview with the facility Director of Community Justice Services

# Standard 115.266: Preservation of ability to protect residents from contact with abusers

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.266 (a)

 Are both the agency and any other governmental entities responsible for collective bargaining on the agency's behalf prohibited from entering into or renewing any collective bargaining agreement or other agreement that limits the agency's ability to remove alleged staff sexual abusers from contact with any residents pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted? □ Yes ⊠ No

#### 115.266 (b)

• Auditor is not required to audit this provision.

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. is a private, non-profit agency. The Connection Inc. staff are not unionized. The Connection Inc. does not enter into collective bargaining agreements pertinent to staffing. No current agreements exist that limit the agency's ability to remove alleged staff sexual abusers from contact with residents pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted. Eddy Center met the requirements of Standard 115.266.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- Interview with the facility Director of Community Justice Services

## Standard 115.267: Agency protection against retaliation

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.267 (a)

- Has the agency established a policy to protect all residents and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other residents or staff? ⊠ Yes □ No
- Has the agency designated which staff members or departments are charged with monitoring retaliation? ⊠ Yes □ No

#### 115.267 (b)

■ Does the agency employ multiple protection measures, such as housing changes or transfers for resident victims or abusers, removal of alleged staff or resident abusers from contact with victims, and emotional support services for residents or staff who fear retaliation for reporting sexual abuse or sexual harassment or for cooperating with investigations? ⊠ Yes □ No

#### 115.267 (c)

- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of residents or staff who reported the sexual abuse to see if there are changes that may suggest possible retaliation by residents or staff? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of residents who were reported to have suffered sexual abuse to see if there are changes that may suggest possible retaliation by residents or staff? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Act promptly to remedy any such retaliation? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor any resident disciplinary reports? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor resident housing changes? ⊠ Yes □ No

- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor resident program changes? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor negative performance reviews of staff? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor reassignments of staff? ⊠ Yes □ No

#### 115.267 (d)

In the case of residents, does such monitoring also include periodic status checks?
 ☑ Yes □ No

#### 115.267 (e)

 If any other individual who cooperates with an investigation expresses a fear of retaliation, does the agency take appropriate measures to protect that individual against retaliation?
 ☑ Yes □ No

#### 115.267 (f)

Auditor is not required to audit this provision.

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

## Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure and The Connection Inc. PREA: Protection and Retaliation Policy and Procedure both address the

requirements of Standard 115.267. The Connection Inc. policy establishes that the agency has established a policy to protect all residents and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other residents or staff and has designated a staff member charged with monitoring retaliation.

The facility's **Program Manager monitors fo**r possible retaliation at Eddy Center. He would report to the agency's PREA Coordinator any violations of this policy. In an interview with the facility Director of Community Justice Services, he indicated that he would monitor for any resident disciplinary reports, housing, or program changes, or negative performance reviews or reassignments of staff. He also indicated that the monitoring possibly would include face to face meetings with the staff and/or resident for at least 90 days following a report of sexual abuse. Furthermore, the facility's Director of Community Justice Services said that he would continue the monitoring process beyond 90 days if the initial monitoring indicated a justification for additional monitoring. If any other staff/resident who cooperates with the investigation and expresses a fear of retaliation, as the monitor, the facility Director of Community Justice Services said that he allegation to monitor would end if an investigation determines that the allegation was unfounded. Eddy Center met the requirements of Standard 115.267.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: Protection and Retaliation Policy and Procedure
- Interview with the facility Director of Community Justice Services

# INVESTIGATIONS

## Standard 115.271: Criminal and administrative agency investigations

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

## 115.271 (a)

- When the agency conducts its own investigations into allegations of sexual abuse and sexual harassment, does it do so promptly, thoroughly, and objectively? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations. See 115.221(a).) ⊠ Yes □ No □ NA

#### 115.271 (b)

Where sexual abuse is alleged, does the agency use investigators who have received specialized training in sexual abuse investigations as required by 115.234? ⊠ Yes □ No

#### 115.271 (c)

- Do investigators gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data? ⊠ Yes □ No
- Do investigators interview alleged victims, suspected perpetrators, and witnesses?
   ☑ Yes □ No
- Do investigators review prior reports and complaints of sexual abuse involving the suspected perpetrator? ⊠ Yes □ No

#### 115.271 (d)

When the quality of evidence appears to support criminal prosecution, does the agency conduct compelled interviews only after consulting with prosecutors as to whether compelled interviews may be an obstacle for subsequent criminal prosecution? ⊠ Yes □ No

#### 115.271 (e)

- Do agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not on the basis of that individual's status as resident or staff?
   ☑ Yes □ No

#### 115.271 (f)

- Are administrative investigations documented in written reports that include a description of the physical evidence and testimonial evidence, the reasoning behind credibility assessments, and investigative facts and findings? ⊠ Yes □ No

#### 115.271 (g)

Are criminal investigations documented in a written report that contains a thorough description of the physical, testimonial, and documentary evidence and attaches copies of all documentary evidence where feasible? ⊠ Yes □ No

#### 115.271 (h)

Are all substantiated allegations of conduct that appears to be criminal referred for prosecution?
 ☑ Yes □ No

#### 115.271 (i)

■ Does the agency retain all written reports referenced in 115.271(f) and (g) for as long as the alleged abuser is incarcerated or employed by the agency, plus five years? ⊠ Yes □ No

#### 115.271 (j)

 Does the agency ensure that the departure of an alleged abuser or victim from the employment or control of the agency does not provide a basis for terminating an investigation?
 Xes 
 No

#### 115.271 (k)

• Auditor is not required to audit this provision.

#### 115.271 (I)

 When an outside entity investigates sexual abuse, does the facility cooperate with outside investigators and endeavor to remain informed about the progress of the investigation? (N/A if an outside agency does not conduct administrative or criminal sexual abuse investigations. See 115.221(a).) ⊠ Yes □ No □ NA

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
  - **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: PREA Review Policy and Procedure; and Eddy Center PREA Allegations Outcome document collectively address the requirements of Standard 115.217. The Connection Inc. policies coupled with an interview with the facility Director of Community

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Justice Services confirmed that upon receipt or discovery of an allegation or sexual abuse incident, at a minimum, the facility will review both direct and circumstantial evidence, interview all alleged victims or suspected perpetrators, and report the matter to the agency to determine the need for a criminal investigation. Further, an interview with the agency PREA Coordinator confirmed that substantiated allegations of conduct that appear to be criminal are referred for prosecution. During the past 12 months, the number of allegations the facility received that a resident (inmate-on-inmate) was sexually abused while confined at the facility were both unfounded.

The agency PREA Coordinator also confirmed that Connection Inc. retains all written reports pertaining to the administrative or criminal investigation of alleged sexual assault or sexual harassment for as long as the alleged abuser is incarcerated or employed by the agency, plus five years. The Connection Inc. ensures that the departure of an alleged abuser or victim from the employment or control of the agency does not provide a basis for terminating an investigation. When an outside entity such as the Connecticut State Police investigates sexual abuse, The Connection Inc. fully cooperates with outside investigators and remains informed about the progress of the investigation through the agency PREA Coordinator. Furthermore, The Connection Inc. has a policy in place that requires that all reports be retained for as long as the alleged abuser is incarcerated or employed by the agency, plus five years.

The Connection Inc. agency PREA Coordinator has received specialized training and completed the National Institute of Corrections entitled "Investigating Sexual Abuse in Confinement". Topics covered by the training included investigating sexual abuse in confinement, evidence preservation, reporting, and handling incidents of sexual abuse. The agency PREA Coordinator described the role of the investigator which included responsibilities such as gathering and preserving direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data, interviewing alleged victims, suspected perpetrators and witnesses, reviewing prior reports and complaints of sexual abuse involving the suspected perpetrator. Based upon interviews with the agency PREA Coordinator, Eddy Center meet the requirements of Standard 115.271.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: PREA Review Policy and Procedure
- Eddy Center PREA Allegations Outcome document
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

## Standard 115.272: Evidentiary standard for administrative investigations

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.272 (a)

 Is it true that the agency does not impose a standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure and The Connection Inc. PREA: PREA Review Policy and Procedure both address the policy requirement of Standard 115.272. The Connection Inc. has a policy in place that requires no standard higher than a preponderance of the evidence as the standard of proof in determining whether allegations of abuse or harassment are substantiated. Interviews with the facility Director of Community Justice Services and agency PREA Coordinator, who is a trained investigator, demonstrated their awareness of this policy. Eddy Center met the requirements of Standard 115.272.

#### Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: PREA Review Policy and Procedure
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator
- National Institute of Corrections Training certificates for Kathleen Savion, Chief Program Officer
- National Institute of Corrections Training certificates for Susan Phillips, Director of Quality Assurance
- National Institute of Corrections Training certificates for Elissa Freidinger, PREA Coordinator/Quality Improvement

## Standard 115.273: Reporting to residents

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.273 (a)

Following an investigation into a resident's allegation that he or she suffered sexual abuse in an agency facility, does the agency inform the resident as to whether the allegation has been determined to be substantiated, unsubstantiated, or unfounded? ⊠ Yes □ No

#### 115.273 (b)

If the agency did not conduct the investigation into a resident's allegation of sexual abuse in the agency's facility, does the agency request the relevant information from the investigative agency in order to inform the resident? (N/A if the agency/facility is responsible for conducting administrative and criminal investigations.) ⊠ Yes □ No □ NA

#### 115.273 (c)

- Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The staff member is no longer posted within the resident's unit? ⊠ Yes □ No
- Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The staff member is no longer employed at the facility? ⊠ Yes □ No
- Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The agency learns that the staff member has been indicted on a charge related to sexual abuse in the facility? ⊠ Yes □ No
- Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility? ⊠ Yes □ No

#### 115.273 (d)

- Following a resident's allegation that he or she has been sexually abused by another resident, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility?
   ☑ Yes □ No
- Following a resident's allegation that he or she has been sexually abused by another resident, does the agency subsequently inform the alleged victim whenever: The agency learns that the

alleged abuser has been convicted on a charge related to sexual abuse within the facility?  $\boxtimes$  Yes  $\Box$  No

#### 115.273 (e)

■ Does the agency document all such notifications or attempted notifications? ⊠ Yes □ No

#### 115.273 (f)

Auditor is not required to audit this provision.

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure and The Connection Inc. PREA: Reporting to Victims Policy and Procedure both address the requirements of Standard 115.273.

A total of 2 allegations of sexual abuse/sexual harassment were documented in the last 12 months. Both allegations were investigated and returned unfounded. Compliance with this standard was determined by a review of policy/documentation, investigative files, and staff interviews. Documentation is maintained in the investigative file if applicable. Compliance with this standard was determined by a review of policy, an examination of the written notices to residents, and staff interviews. Eddy Center met the requirements for Standard 115.273.

#### Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: Reporting to Victims Policy and Procedure
- Interviews with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

Corrective action: None required

## DISCIPLINE

## Standard 115.276: Disciplinary sanctions for staff

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.276 (a)

#### 115.276 (b)

 Is termination the presumptive disciplinary sanction for staff who have engaged in sexual abuse? ⊠ Yes □ No

#### 115.276 (c)

Are disciplinary sanctions for violations of agency policies relating to sexual abuse or sexual harassment (other than actually engaging in sexual abuse) commensurate with the nature and circumstances of the acts committed, the staff member's disciplinary history, and the sanctions imposed for comparable offenses by other staff with similar histories? ⊠ Yes □ No

#### 115.276 (d)

- Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Law enforcement agencies unless the activity was clearly not criminal? ⊠ Yes □ No
- Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Relevant licensing bodies? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure addresses the requirements of Standard 115.276. Employees are subject to disciplinary sanctions for violating agency sexual abuse or sexual harassment policies. There have been zero reported case of residents engaging in sexual activity with staff in the past 12 months and no staff members were disciplined or terminated for violation of agency policy. All terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff that would have been terminated if not for their resignation, may be reported to criminal investigators and to any law enforcement or relevant professional/certifying/licensing agencies by the agency, unless the activity was clearly not criminal. Compliance with this standard was determined by a review of policy/documentation and staff interviews. Eddy Center met the requirements for Standard 115.276.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- Interviews with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

## Standard 115.277: Corrective action for contractors and volunteers

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.277 (a)

- Is any contractor or volunteer who engages in sexual abuse prohibited from contact with residents? ⊠ Yes □ No
- Is any contractor or volunteer who engages in sexual abuse reported to: Relevant licensing bodies? ⊠ Yes □ No

#### 115.277 (b)

In the case of any other violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer, does the facility take appropriate remedial measures, and consider whether to prohibit further contact with residents? ⊠ Yes □ No

#### Auditor Overall Compliance Determination



**Exceeds Standard** (Substantially exceeds requirement of standards)

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure and The Connection Inc. PREA: Hiring Contracted Services Policy and Procedure both address the requirements of Standard 115.277. Any contractor or volunteer who engages in sexual abuse/sexual harassment would be prohibited from contact with residents and would be reported to the appropriate investigator, law enforcement, or relevant professional/licensing/certifying bodies, unless the activity was clearly not criminal in nature. In non-criminal cases, The Connection Inc. would take appropriate remedial measures and consider whether to prohibit further contact with residents. During the past 12 months, there were zero incidents where a contractor or volunteer was accused or found guilty of sexual abuse or sexual harassment. Compliance with this standard was determined by a review of policy and volunteer/contractor training files and volunteer/contractor and staff interviews. Eddy Center met the requirements for Standard 115.277.

#### Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: Hiring Contracted Services Policy and Procedure
- Interviews with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

#### Corrective action: None required

## Standard 115.278: Interventions and disciplinary sanctions for residents

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.278 (a)

 Following an administrative finding that a resident engaged in resident-on-resident sexual abuse, or following a criminal finding of guilt for resident-on-resident sexual abuse, are residents subject to disciplinary sanctions pursuant to a formal disciplinary process? ⊠ Yes □ No

#### 115.278 (b)

 Are sanctions commensurate with the nature and circumstances of the abuse committed, the resident's disciplinary history, and the sanctions imposed for comparable offenses by other residents with similar histories? ⊠ Yes □ No

#### 115.278 (c)

When determining what types of sanction, if any, should be imposed, does the disciplinary
process consider whether a resident's mental disabilities or mental illness contributed to his or
her behavior? ⊠ Yes □ No

#### 115.278 (d)

If the facility offers therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse, does the facility consider whether to require the offending resident to participate in such interventions as a condition of access to programming and other benefits? ⊠ Yes □ No

#### 115.278 (e)

#### 115.278 (f)

■ For the purpose of disciplinary action does a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred NOT constitute falsely reporting an incident or lying, even if an investigation does not establish evidence sufficient to substantiate the allegation? ⊠ Yes □ No

#### 115.278 (g)

 If the agency prohibits all sexual activity between residents, does the agency always refrain from considering non-coercive sexual activity between residents to be sexual abuse? (N/A if the agency does not prohibit all sexual activity between residents.) ⊠ Yes □ No □ NA

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: Avenues of Reporting PREA Allegations Policy and Procedure; The Connection Inc. PREA: Client Sexual Relationships Policy and Procedure; and Eddy Center Resident Handbook collectively address the requirements of Standard 115.278.

The State of Connecticut, Code of Penal Discipline defines sexual abuse as persons regardless of gender, consent, coercion, force of threat involving non-consensual touching by force or threat of force, as the greatest severity level prohibited act. The code identifies residents engaging in sexual acts and making sexual proposals or threats to another as a high severity level prohibited act. Non-consensual sex or sexual harassment of any nature is prohibited and will result in a disciplinary action.

The Connection Inc. prohibits consensual sex between residents, but it does not constitute sexual abuse. The Connection Inc. disciplinary sanctions are commensurate with the nature and circumstances of the abuse committed, along with the resident's disciplinary history and the sanctions imposed for comparable offenses by other residents with similar histories.

Eddy Center does not discipline residents who make an allegation in good faith, even if an investigation does not establish evidence sufficient to substantiate the allegation. The PREA Coordinator indicated the agency as well as the EDDY Center reserves the right to discipline residents for violating policy. Consensual, romantic relations between residents will be treated as a violation of program rules but would not be interpreted as a PREA violation.

Interviews with the agency PREA Coordinator support compliance with this standard. The agency PREA Coordinator and the facility Director of Community Justice Services indicated that a resident's mental disabilities or mental illness would be considered when determining the type of sanction, if any, should be imposed.

Specialized staff interviewed confirmed that if mental disabilities or mental illness is a factor, the facility considers the offer of therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse. Compliance with this standard was determined by a review of policy/documentation, an examination of the resident PREA Allegations Policy and Procedure, and staff interviews. Eddy Center met the requirements for Standard 115.278.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: Avenues of Reporting PREA Allegations Policy and Procedure
- The Connection Inc. PREA: Client Sexual Relationships Policy and Procedure

- Eddy Center Resident Handbook
- Interviews with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator
- Interviews with staff (Specialized)

Corrective action: None required

# MEDICAL AND MENTAL CARE

# Standard 115.282: Access to emergency medical and mental health services

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.282 (a)

 Do resident victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services, the nature and scope of which are determined by medical and mental health practitioners according to their professional judgment?
 Xes 
 No

#### 115.282 (b)

- Do security staff first responders immediately notify the appropriate medical and mental health practitioners? ⊠ Yes □ No

#### 115.282 (c)

Are resident victims of sexual abuse offered timely information about and timely access to emergency contraception and sexually transmitted infections prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate? ⊠ Yes □ No

#### 115.282 (d)

 Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident?
 Xes 
 No

#### Auditor Overall Compliance Determination



**Exceeds Standard** (Substantially exceeds requirement of standards)

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: First Responders to a PREA Incident; State of Connecticut Technical Guidelines for Health Care Response to Victims of Sexual Assault; The Connection Inc. HIV/AIDS Hepatitis Information Handout; and Memorandum of Agreement: The Connection Inc. and The Alliance To End Sexual Violence collectively address requirement Standard 115.282.

The facility ensures that medical and mental health services are readily accessible to residents placed at Eddy Center. Medical and mental health services are provided by utilizing hospitals and mental health providers near the Eddy Center. Information and access to emergency medical care are offered to all resident victims, as clinically indicated.

Victim advocacy services are offered through trained staff members or offsite facilities. Agency policy prohibits resident co-pays for medical treatment from being applied to victims of sexual abuse and all treatment is offered at no financial cost to the resident. Resident victims of sexual abuse, while incarcerated, are offered information about and timely access to information on sexually transmitted infection prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate.

There was no allegation of sexual abuse that required referral for forensic examination and evidence collection by a SANE/SAFE examiner in the past 12 months. Compliance with this standard was determined by a review of policy/documentation and interviews with a SANE/SAFE hospital representative at the local hospital. Secondary materials documenting compliance are on file. Eddy Center met the requirements for Standard 115.282.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: First Responders to a PREA Incident
- State of Connecticut Technical Guidelines for Health Care Response to Victims of Sexual Assault
- The Connection Inc. HIV/AIDS Hepatitis Information Handout

- Memorandum of Agreement: The Connection Inc. and The Alliance To End Sexual Violence
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator
- Interviews with SANE/SAFE staff

## Corrective action: None required

# Standard 115.283: Ongoing medical and mental health care for sexual abuse victims and abusers

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.283 (a)

 Does the facility offer medical and mental health evaluation and, as appropriate, treatment to all residents who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility? ⊠ Yes □ No

#### 115.283 (b)

■ Does the evaluation and treatment of such victims include, as appropriate, follow-up services, treatment plans, and, when necessary, referrals for continued care following their transfer to, or placement in, other facilities, or their release from custody? Simes Yes Does No

#### 115.283 (c)

 Does the facility provide such victims with medical and mental health services consistent with the community level of care? ⊠ Yes □ No

#### 115.283 (d)

Are resident victims of sexually abusive vaginal penetration while incarcerated offered pregnancy tests? (N/A if "all-male" facility. Note: in "all-male" facilities, there may be residents who identify as transgender men who may have female genitalia. Auditors should be sure to know whether such individuals may be in the population and whether this provision may apply in specific circumstances.) □ Yes □ No ⊠ NA

#### 115.283 (e)

If pregnancy results from the conduct described in paragraph § 115.283(d), do such victims receive timely and comprehensive information about and timely access to all lawful pregnancy-related medical services? (N/A if "all-male" facility. Note: in "all-male" facilities, there may be residents who identify as transgender men who may have female genitalia. Auditors should be sure to know whether such individuals may be in the population and whether this provision may apply in specific circumstances.) □ Yes □ No ⊠ NA

#### 115.283 (f)

 Are resident victims of sexual abuse while incarcerated offered tests for sexually transmitted infections as medically appropriate? ⊠ Yes □ No

#### 115.283 (g)

 Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident?
 ☑ Yes □ No

#### 115.283 (h)

 Does the facility attempt to conduct a mental health evaluation of all known resident-on-resident abusers within 60 days of learning of such abuse history and offer treatment when deemed appropriate by mental health practitioners? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA: First Responders to a PREA Incident; and The Connection Inc. HIV/AIDS Hepatitis Information Handout collectively address requirements of Standard 115.283.

The facility only houses male residents. Eddy Center offers medical and mental health evaluations and, as appropriate, treatment to all residents who have been victimized by sexual abuse through a community referral. Moreover, Eddy Center does not employ mental health providers. Using community resources, mental health evaluations are conducted on all known resident-on-resident abusers within at least 14 days of learning of a history of abuse, but usually immediately, when staff members become aware of this information. When appropriate, treatment is also provided by community mental health

practitioners. PREA related medical and mental health services are consistent with a community level of care, without financial cost to the resident.

Eddy does however employ a medical contractor. The scope of services is limited to substance abuse counseling, education and community referrals. The medical provider does not conduct forensic evaluations.

A review of documentation and interviews with facility Director of Community Justice Services and agency PREA Coordinator support the finding that this facility follows this standard. Eddy Center met the requirements for Standard 115.283.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA: First Responders to a PREA Incident
- The Connection Inc. HIV/AIDS Hepatitis Information Handout
- Memorandum of Agreement: The Connection Inc. and The Alliance To End Sexual Violence
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

## Corrective action: None required

# DATA COLLECTION AND REVIEW

## Standard 115.286: Sexual abuse incident reviews

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.286 (a)

 Does the facility conduct a sexual abuse incident review at the conclusion of every sexual abuse investigation, including where the allegation has not been substantiated, unless the allegation has been determined to be unfounded? ⊠ Yes □ No

### 115.286 (b)

Does such review ordinarily occur within 30 days of the conclusion of the investigation?
 ☑ Yes □ No

#### 115.286 (c)

 Does the review team include upper-level management officials, with input from line supervisors, investigators, and medical or mental health practitioners? ⊠ Yes □ No

#### 115.286 (d)

- Does the review team: Consider whether the incident or allegation was motivated by race; ethnicity; gender identity; lesbian, gay, bisexual, transgender, or intersex identification, status, or perceived status; gang affiliation; or other group dynamics at the facility? Ves Do
- Does the review team: Examine the area in the facility where the incident allegedly occurred to assess whether physical barriers in the area may enable abuse? ⊠ Yes □ No
- Does the review team: Assess the adequacy of staffing levels in that area during different shifts? ⊠ Yes □ No
- Does the review team: Assess whether monitoring technology should be deployed or augmented to supplement supervision by staff? ⊠ Yes □ No
- Does the review team: Prepare a report of its findings, including but not necessarily limited to determinations made pursuant to §§ 115.286(d)(1) (d)(5), and any recommendations for improvement and submit such report to the facility head and PREA compliance manager?
   ☑ Yes □ No

 Does the facility implement the recommendations for improvement, or document its reasons for not doing so? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure addressed the requirements of Standard 115.286. Administrative and criminal investigations are completed on all allegations of sexual abuse/sexual harassment.

The Connection Inc. PREA Coordinator or trained designee conducts administrative investigations. The agency PREA Coordinator was interviewed and found to be extremely knowledgeable concerning her duties and responsibilities.

The PREA Coordinator confirmed that the Eddy Center a sexual abuse incident review is completed by the incident review team at the conclusion of every sexual abuse investigation, unless the allegation was proven to be unfounded. The incident review is conducted by the PREA Coordinator within 10 days of the conclusion of the investigation and consideration is given as to whether the incident was motivated by race, ethnicity, gender identity, status, perceived status, or gang affiliation.

The incident review team is comprised of upper-level management officials, including the he PREA Coordinator and Review Team including but not limited to the Chief Program Officer, Program Manager, Program Director, Community Justice Administrative Director and Community Justice Service Area Director will complete a PREA Sexual Abuse Incident Review. All required sexual abuse incident reviews were completed at the conclusion of each substantiated and unsubstantiated allegation and each incident was thoroughly documented.

The Facility Director of Community Justice Services indicated that the incident review team would seek additional information from other staff, as needed, to ensure a thorough review has been completed. Eddy Center met the requirements for Standard 115.286.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- Interview with the Facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

Corrective action: None required

## Standard 115.287: Data collection

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.287 (a)

■ Does the agency collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions? ⊠ Yes □ No

#### 115.287 (b)

Does the agency aggregate the incident-based sexual abuse data at least annually?
 ☑ Yes □ No

#### 115.287 (c)

 Does the incident-based data include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice? ⊠ Yes □ No

#### 115.287 (d)

Does the agency maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews?
 Xes 
 No

#### 115.287 (e)

 Does the agency also obtain incident-based and aggregated data from every private facility with which it contracts for the confinement of its residents? (N/A if agency does not contract for the confinement of its residents.) ⊠ Yes □ No □ NA

#### 115.287 (f)

Does the agency, upon request, provide all such data from the previous calendar year to the Department of Justice no later than June 30? (N/A if DOJ has not requested agency data.)
 ☑ Yes □ No □ NA

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA Data Policy and Procedure; The Connection Inc. PREA Audit Report 2018; and Eddy Center PREA Allegations Outcome document collectively address the requirements of Standard 115.287.

The Connection Inc. collects accurate, uniform data for every allegation of sexual abuse/sexual harassment by using a standardized instrument. As confirmed by a review of The Connection Inc. 2018 Annual Report, the facility collects accurate, uniform data for every allegation of sexual abuse/sexual harassment by using a standardized instrument. The agency tracks information concerning sexual abuse using data from the agency's facilities PREA Teams using computerized data management program. The data collected includes the information necessary to answer all questions from the most recent version of the Survey of Sexual Violence, conducted by the Department of Justice. The Connection Inc. aggregates and reviews all data annually. Upon request, the agency would provide all such data from the previous calendar year to the Department of Justice no later than June 30. Facility compliance with this standard was also determined by a review of policy, a review of the tracking documentation and staff interviews.

Eddy Center		2014	2015	2016	2017	2018
<u>Category</u>	Client on Client Nonconsensual Sexual Abuse	0	0	0	0	0
	Client on Client Abusive Sexual Contact	0	0	0	1	2
	Client on Client Sexual Harassment	0	0	1	0	0
	Staff on Client Sexual Misconduct	0	0	1	1	0
	Staff on Client Sexual Harassment	0	0	0	0	0
Result	Substantiated	0	0	1	1	0
	Unsubstantiated	0	0	0	0	0
	Unfounded	0	0	1	1	2
Total		0	0	2	2	2

The agency PREA Coordinator works in conjunction with Facility Director of Community Justice Services to maintain and collect data required to meet this standard. Interviews with the agency PREA Coordinator and Facility Director of Community Justice Services confirmed this process. Eddy Center met the requirements for Standard 115.287.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA Data Policy and Procedure
- The Connection Inc. PREA Audit Report 2018
- Eddy Center PREA Allegations Outcome document
- Interview with the facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

#### Corrective action: None required

## Standard 115.288: Data review for corrective action

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.288 (a)

- Does the agency review data collected and aggregated pursuant to § 115.287 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Identifying problem areas? ⊠ Yes □ No
- Does the agency review data collected and aggregated pursuant to § 115.287 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Taking corrective action on an ongoing basis?
   Xes 
   No
- Does the agency review data collected and aggregated pursuant to § 115.287 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole? ⊠ Yes □ No

#### 115.288 (b)

 Does the agency's annual report include a comparison of the current year's data and corrective actions with those from prior years and provide an assessment of the agency's progress in addressing sexual abuse ⊠ Yes □ No

#### 115.288 (c)

Is the agency's annual report approved by the agency head and made readily available to the public through its website or, if it does not have one, through other means? ⊠ Yes □ No

#### 115.288 (d)

 Does the agency indicate the nature of the material redacted where it redacts specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure; The Connection Inc. PREA Data Policy and Procedure; The Connection Inc. PREA Audit Report 2018; and The Connection Inc. PREA website page collectively address Standard 115.288. The Connection Inc. reviews and assesses all sexual abuse/sexual harassment data at least annually to improve the effectiveness of its sexual abuse prevention, detection, and response policies. The identification of trends, issues or problematic areas are a priority and, if discovered, corrective action is initiated. The Facility Director of Community Justice Services forwards data to the agency PREA Coordinator. An annual report is prepared and placed on The Connection Inc. website. Compliance with this standard was determined by a review of policy/documentation and staff interviews. Eddy Center met the requirements for Standard 115.288.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA Data Policy and Procedure
- The Connection Inc. PREA Audit Report 2018
- The Connection Inc. PREA website page
- Interview with the Facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

## Standard 115.289: Data storage, publication, and destruction

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.289 (a)

Does the agency ensure that data collected pursuant to § 115.287 are securely retained?
 ☑ Yes □ No

#### 115.289 (b)

■ Does the agency make all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website or, if it does not have one, through other means? Simes Yes Does No

#### 115.289 (c)

 Does the agency remove all personal identifiers before making aggregated sexual abuse data publicly available? ⊠ Yes □ No

#### 115.289 (d)

Does the agency maintain sexual abuse data collected pursuant to § 115.287 for at least 10 years after the date of the initial collection, unless Federal, State, or local law requires otherwise? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure and The Connection Inc. PREA Data Policy and Procedure both address Standard 115.289. The agency PREA Coordinator reviews data compiled by each facility and issues a report to The Connection Inc. CEO on an annual basis. The data is securely retained and published on The Connection Inc. website after the removal of all personal identifying information. The reports cover all data noted in this standard. Eddy Center met the requirements for Standard 115.89.

## Policy, Materials, Interviews and Other Evidence Reviewed

- Pre-audit Questionnaire
- The Connection Inc. PREA: Prison Rape Elimination Act Policy and Procedure
- The Connection Inc. PREA Data Policy and Procedure
- Interview with the Facility Director of Community Justice Services
- Interview with the agency PREA Coordinator

Corrective action: None required

# AUDITING AND CORRECTIVE ACTION

## Standard 115.401: Frequency and scope of audits

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.401 (a)

During the prior three-year audit period, did the agency ensure that each facility operated by the agency, or by a private organization on behalf of the agency, was audited at least once? (*Note: The response here is purely informational. A "no" response does not impact overall compliance with this standard.*) ⊠ Yes □ No

#### 115.401 (b)

- Is this the first year of the current audit cycle? (Note: a "no" response does not impact overall compliance with this standard.) ⊠ Yes □ No
- If this is the second year of the current audit cycle, did the agency ensure that at least one-third of each facility type operated by the agency, or by a private organization on behalf of the agency, was audited during the first year of the current audit cycle? (N/A if this is **not** the second year of the current audit cycle.) ⊠ Yes □ No □ NA
- If this is the third year of the current audit cycle, did the agency ensure that at least two-thirds of each facility type operated by the agency, or by a private organization on behalf of the agency, were audited during the first two years of the current audit cycle? (N/A if this is **not** the *third* year of the current audit cycle.) ⊠ Yes □ No □ NA

#### 115.401 (h)

Did the auditor have access to, and the ability to observe, all areas of the audited facility?
 ☑ Yes □ No

#### 115.401 (i)

#### 115.401 (m)

• Was the auditor permitted to conduct private interviews with residents?  $\square$  Yes  $\square$  No

#### 115.401 (n)

 Were residents permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

This was the second PREA audit of this facility. The Auditor was allowed access to all areas of the facility and had access to all required supporting documentation. The Auditor was able to conduct private interviews with both residents and staff. All Connection Inc. facilities have received at least one PREA audit since August 20, 2012. At least one-third of all The Connection Inc. facilities were audited during the one-year period after August 20, 2012. The Auditor was provided supporting documentation before and during the audit. Notifications of the audit posted throughout Eddy Center allowed residents to send confidential letters to the Auditor prior to the audit. There was zero confidential letter mailed to the Auditor as a result of the audit postings in the housing units. Eddy Center met the requirements for Standard 115.401.

## Corrective action: None required

## Standard 115.403: Audit contents and findings

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.403 (f)

The agency has published on its agency website, if it has one, or has otherwise made publicly available. The review period is for prior audits completed during the past three years PRECEDING THIS AGENCY AUDIT. The pendency of any agency appeal pursuant to 28 C.F.R. § 115.405 does not excuse noncompliance with this provision. (N/A if there have been no Final Audit Reports issued in the past three years, or in the case of single facility agencies that there has never been a Final Audit Report issued.) ⊠ Yes □ No □ NA

#### Auditor Overall Compliance Determination

**Exceeds Standard** (Substantially exceeds requirement of standards)

- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Connection Inc. and Eddy Center facility have fully implemented all policies, practices and procedures outlined in the PREA standards. The Auditor reviewed applicable standards and through the review of supporting documentation, interviews with staff, residents, and the observation of physical evidence, concluded that this facility fully meets and substantially complies in all material ways with the PREA standards for the relevant review period. The Connection Inc. policies are directly tied to the PREA standards and staff expectations. The public has access to reporting mechanisms and The Connection Inc. PREA trends data via the agency website. Eddy Center currently complies with all applicable PREA standards and no further corrective actions are required. Eddy Center met the requirements for Standard 115.403.

#### Corrective action: None required

# AUDITOR CERTIFICATION

I certify that:

- The contents of this report are accurate to the best of my knowledge.
- No conflict of interest exists with respect to my ability to conduct an audit of the agency under review, and
- I have not included in the final report any personally identifiable information (PII) about any resident or staff member, except where the names of administrative personnel are specifically requested in the report template.

## **Auditor Instructions:**

Type your full name in the text box below for Auditor Signature. This will function as your official electronic signature. Auditors must deliver their final report to the PREA Resource Center as a searchable PDF format to ensure accessibility to people with disabilities. Save this report document into a PDF format prior to submission.<sup>1</sup> Auditors are not permitted to submit audit reports that have been scanned.<sup>2</sup> See the PREA Auditor Handbook for a full discussion of audit report formatting requirements.

Sonya Love

11/25/19

Auditor Signature

Date

<sup>&</sup>lt;sup>1</sup> See additional instructions here: <u>https://support.office.com/en-us/article/Save-or-convert-to-PDF-d85416c5-7d77-4fd6-a216-6f4bf7c7c110</u>.

<sup>&</sup>lt;sup>2</sup> See *PREA Auditor Handbook*, Version 1.0, August 2017; Pages 68-69.